

# Economy Profile: Niger



11TH EDITION

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# INTRODUCTION

Doing Business sheds light on how easy or difficult it is for a local entrepreneur to open and run a small to medium-size business when complying with relevant regulations. It measures and tracks changes in regulations affecting 11 areas in the life cycle of a business: starting a business, dealing with construction permits, getting electricity, registering property, getting credit, protecting investors, paying taxes, trading across borders, enforcing contracts, resolving insolvency and employing workers.

In a series of annual reports *Doing Business* presents quantitative indicators on business regulations and the protection of property rights that can be compared across 189 economies, from Afghanistan to Zimbabwe, over time. The data set covers 47 economies in Sub-Saharan Africa, 33 in Latin America and the Caribbean, 25 in East Asia and the Pacific, 25 in Eastern Europe and Central Asia, 20 in the Middle East and North Africa and 8 in South Asia, as well as 31 OECD highincome economies. The indicators are used to analyze economic outcomes and identify what reforms have worked, where and why.

This economy profile presents the *Doing Business* indicators for Niger. To allow useful comparison, it also provides data for other selected economies (comparator economies) for each indicator. The data in this report are current as of June 1, 2013 (except for

the paying taxes indicators, which cover the period January–December 2012).

The Doing Business methodology has limitations. Other areas important to business-such as an economy's proximity to large markets, the quality of its infrastructure services (other than those related to trading across borders and getting electricity), the security of property from theft and looting, the transparency of government procurement, macroeconomic conditions or the underlying strength of institutions-are not directly studied by Doing Business. The indicators refer to a specific type of business, generally a local limited liability company operating in the largest business city. Because standard assumptions are used in the data collection, comparisons and benchmarks are valid across economies. The data not only highlight the extent of obstacles to doing business; they also help identify the source of those obstacles, supporting policy makers in designing regulatory reform.

More information is available in the full report. *Doing Business 2014* presents the indicators, analyzes their relationship with economic outcomes and presents business regulatory reforms. The data, along with information on ordering *Doing Business 2014*, are available on the *Doing Business* website at http://www.doingbusiness.org.

For policy makers trying to improve their economy's regulatory environment for business, a good place to start is to find out how it compares with the regulatory environment in other economies. Doing Business provides an aggregate ranking on the ease of doing business based on indicator sets that measure and benchmark regulations applying to domestic small to medium-size businesses through their life cycle. Economies are ranked from 1 to 189 by the ease of doing business index. For each economy the index is calculated as the ranking on the simple average of its percentile rankings on each of the 10 topics included in the index in Doing Business 2014: starting a business, dealing with construction permits, getting electricity, property, getting credit, protecting registering investors, paying taxes, trading across borders, enforcing contracts and resolving insolvency. The ranking on each topic is the simple average of the percentile rankings on its component indicators (see the data notes for more details). The employing workers indicators are not included in this year's aggregate ease of doing business ranking, but the data are presented in this year's economy profile.

The aggregate ranking on the ease of doing business benchmarks each economy's performance on the indicators against that of all other economies in the *Doing Business* sample (figure 1.1). While this ranking tells much about the business environment in an economy, it does not tell the whole story. The ranking on the ease of doing business, and the underlying indicators, do not measure all aspects of the business environment that matter to firms and investors or that affect the competitiveness of the economy. Still, a high ranking does mean that the government has created a regulatory environment conducive to operating a business.

#### **ECONOMY OVERVIEW**

Region: Sub-Saharan Africa Income category: Low income Population: 17,157,042 GNI per capita (US\$): 370 DB2014 rank: 176 DB2013 rank: 174\* Change in rank: -2 DB 2014 DTF: 43.53 DB 2013 DTF: 43.68

Change in DTF: -0.17

\* DB2013 ranking shown is not last year's published ranking but a comparable ranking for DB2013 that captures the effects of such factors as data corrections and the addition of 4 economies (Libya, Myanmar, San Marino and South Sudan) to the sample this year. See the data notes for sources and definitions.

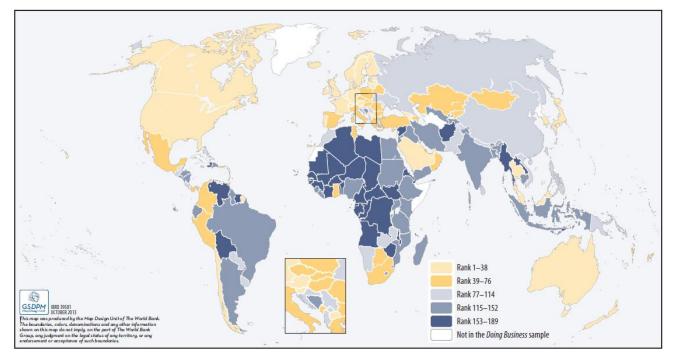
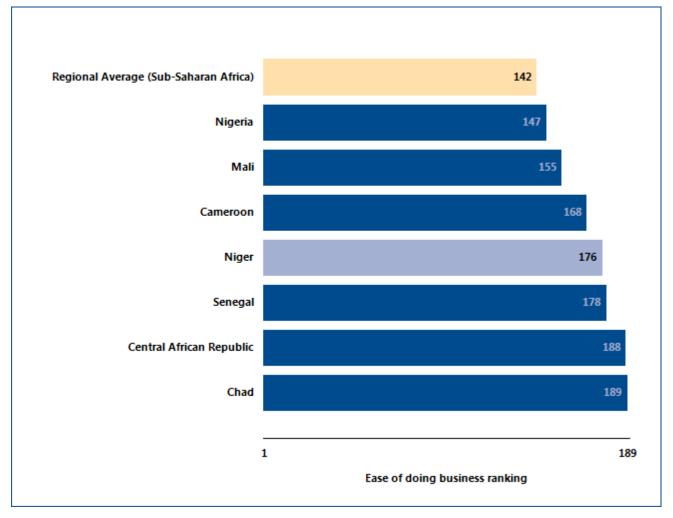


Figure 1.1 Where economies stand in the global ranking on the ease of doing business

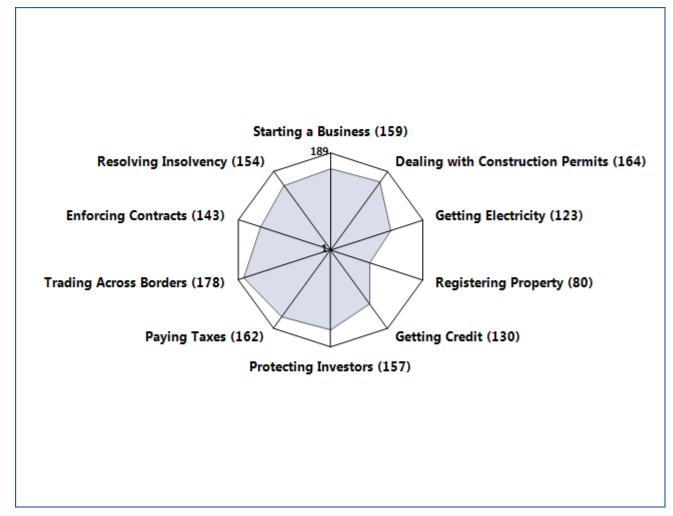
Source: Doing Business database.

For policy makers, knowing where their economy stands in the aggregate ranking on the ease of doing business is useful. Also useful is to know how it ranks relative to comparator economies and relative to the regional average (figure 1.2). The economy's rankings on the topics included in the ease of doing business index provide another perspective (figure 1.3).

### Figure 1.2 How Niger and comparator economies rank on the ease of doing business







Source: Doing Business database.

Just as the overall ranking on the ease of doing business tells only part of the story, so do changes in that ranking. Yearly movements in rankings can provide some indication of changes in an economy's regulatory environment for firms, but they are always relative.

Moreover, year-to-year changes in the overall rankings do not reflect how the business regulatory environment in an economy has changed over time—or how it has changed in different areas. To aid in assessing such changes, *Doing Business* introduced the distance to frontier measure. This measure shows how far on average an economy is from the best performance achieved by any economy on each *Doing Business* indicator since 2005, except for the getting electricity indicators, which were introduced in 2009.

Comparing the measure for an economy at 2 points in time allows users to assess how much the economy's regulatory environment as measured by *Doing Business* has changed over time—how far it has moved toward (or away from) the most efficient practices and strongest regulations in areas covered by *Doing Business* (figure 1.4).

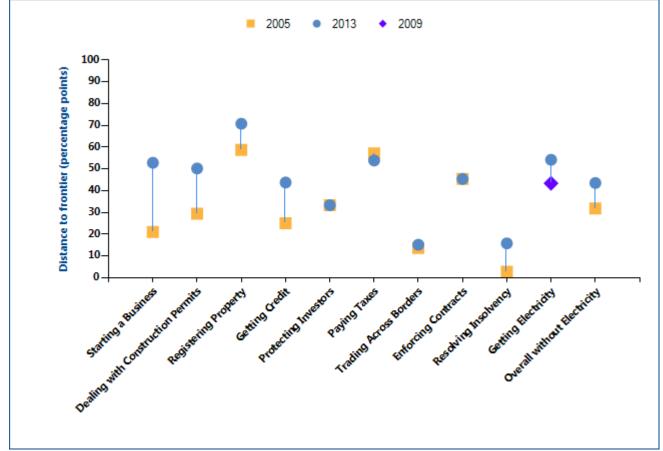


Figure 1.4 How far has Niger come in the areas measured by *Doing Business*?

Note: The distance to frontier measure shows how far on average an economy is from the best performance achieved by any economy on each Doing Business indicator since 2005, except for the getting electricity indicators, which were introduced in 2009. The measure is normalized to range between 0 and 100, with 100 representing the best performance (the frontier). The overall distance to frontier is the average of the distance to frontier in the first 9 indicator sets shown in the figure and does not include getting electricity. Data on the overall distance to frontier including getting electricity is available at http://www.doingbusiness.org/data/distance-to-frontier. See the data notes for more details on the distance to frontier measure. Source: Doing Business database.

The absolute values of the indicators tell another part of the story (table 1.1). The indicators, on their own or in comparison with the indicators of a good practice economy or those of comparator economies in the region, may reveal bottlenecks reflected in large numbers of procedures, long delays or high costs. Or they may reveal unexpected strengths in an area of business regulation—such as a regulatory process that can be completed with a small number of procedures in a few days and at a low cost. Comparison of the economy's indicators today with those in the previous year may show where substantial bottlenecks persist and where they are diminishing.

#### Table 1.1 Summary of Doing Business indicators for Niger

Indicator	Niger DB2014	Niger DB2013	Cameroon DB2014	Central African Republic DB2014	Chad DB2014	Mali DB2014	Nigeria DB2014	Senegal DB2014	Best performer globally DB2014
Starting a Business (rank)	159	168	132	177	183	136	122	110	New Zealand (1)
Procedures (number)	6	9	5	8	9	5	8	4	New Zealand (1)*
Time (days)	17.0	17.0	15.0	22.0	62.0	11.0	28.0	6.0	New Zealand (0.5)
Cost (% of income per capita)	80.1	112.8	36.2	162.0	186.3	76.7	58.3	64.3	Slovenia (0.0)
Paid-in Min. Capital (% of income per capita)	527.8	572.8	171.8	411.4	251.6	295.2	0.0	192.1	112 Economies (0.0)*
Dealing with Construction Permits (rank)	164	167	127	156	139	113	151	165	Hong Kong SAR, China (1)
Procedures (number)	12	12	13	18	13	11	18	14	Hong Kong SAR, China (6)
Time (days)	326.0	326.0	139.0	203.0	154.0	179.0	116.0	245.0	Singapore (26.0)

Niger

Indicator	Niger DB2014	Niger DB2013	Cameroon DB2014	Central African Republic DB2014	Chad DB2014	Mali DB2014	Nigeria DB2014	Senegal DB2014	Best performer globally DB2014
Cost (% of income per capita)	1,486.1	1,612.8	1,020.5	179.7	4,438.9	372.2	3,504.8	531.7	Qatar (1.1)
Getting Electricity (rank)	123	118	62	177	149	118	185	182	Iceland (1)
Procedures (number)	4	4	4	7	6	4	8	8	10 Economies (3)*
Time (days)	115	115	64	102	67	120	260	113	Germany (17)
Cost (% of income per capita)	6,936.4	6,562.4	1,831.8	11,674.9	9,580.1	3,771.9	960.5	5,918.2	Japan (0.0)
Registering Property (rank)	80	83	159	141	146	99	185	174	Georgia (1)
Procedures (number)	4	4	5	5	6	5	13	6	4 Economies (1)*
Time (days)	35.0	35.0	86.0	75.0	44.0	29.0	77.0	122.0	New Zealand (1.0)*
Cost (% of property value)	9.0	11.0	19.1	11.0	15.4	12.0	20.8	15.2	5 Economies (0.0)*
Getting Credit (rank)	130	126	109	109	130	130	13	130	Malaysia (1)*
Strength of legal rights index (0-10)	6	6	6	6	6	6	9	6	10 Economies (10)*
Depth of credit information index (0-6)	1	1	2	2	1	1	5	1	31 Economies (6)*
Public registry coverage (% of adults)	1.0	0.8	8.9	3.1	0.8	3.7	0.1	1.0	Portugal (100.0)*
Private bureau coverage (% of adults)	0.0	0.0	0.0	0.0	0.0	0.0	4.9	0.0	22 Economies (100.0)*
Protecting Investors (rank)	157	156	128	138	157	147	68	170	New Zealand (1)
Extent of disclosure	6	6	6	6	6	6	5	6	10 Economies (10)*

Niger

Indicator	Niger DB2014	Niger DB2013	Cameroon DB2014	Central African Republic DB2014	Chad DB2014	Mali DB2014	Nigeria DB2014	Senegal DB2014	Best performer globally DB2014
index (0-10)									
Extent of director liability index (0-10)	1	1	1	1	1	1	7	1	Cambodia (10)
Ease of shareholder suits index (0-10)	3	3	6	5	3	4	5	2	3 Economies (10)*
Strength of investor protection index (0-10)	3.3	3.3	4.3	4.0	3.3	3.7	5.7	3.0	New Zealand (9.7)
Paying Taxes (rank)	162	158	180	188	189	157	170	182	United Arab Emirates (1)
Payments (number per year)	41	41	44	56	54	35	47	59	Hong Kong SAR, China (3)*
Time (hours per year)	270	270	630	483	732	270	956	644	United Arab Emirates (12)
Trading Across Borders (rank)	178	177	159	185	183	160	158	80	Singapore (1)
Documents to export (number)	8	8	11	9	8	6	9	6	Ireland (2)*
Time to export (days)	57	59	23	46	73	26	22	12	5 Economies (6)*
Cost to export (US\$ per container)	4,475	3,474	1,379	5,490	6,615	2,440	1,380	1,225	Malaysia (450)
Documents to import (number)	10	10	11	17	11	10	13	5	Ireland (2)*
Time to import (days)	62	64	25	55	98	32	33	14	Singapore (4)
Cost to import (US\$ per container)	4,500	3,499	2,167	5,555	9,025	4,405	1,695	1,740	Singapore (440)
Enforcing Contracts (rank)	143	142	175	180	171	140	136	167	Luxembourg (1)

Niger

Indicator	Niger DB2014	Niger DB2013	Cameroon DB2014	Central African Republic DB2014	Chad DB2014	Mali DB2014	Nigeria DB2014	Senegal DB2014	Best performer globally DB2014
Time (days)	545	545	800	660	743	620	447	770	Singapore (150)
Cost (% of claim)	59.6	59.6	46.6	82.0	45.7	52.0	92.0	36.4	Bhutan (0.1)
Procedures (number)	39	39	42	43	41	36	40	43	Singapore (21)*
Resolving Insolvency (rank)	154	133	151	189	189	131	107	122	Japan (1)
Time (years)	5.0	5.0	2.8	4.8	4.0	3.6	2.0	3.0	Ireland (0.4)
Cost (% of estate)	18	18	34	76	60	18	22	20	Norway (1)
Outcome (0 as piecemeal sale and 1 as going concern)	0	0	0	0	0	0	0	0	
Recovery rate (cents on the dollar)	14.9	21.7	15.4	0.0	0.0	22.2	27.9	25.3	Japan (92.8)

*Note:* DB2013 rankings shown are not last year's published rankings but comparable rankings for DB2013 that capture the effects of such factors as data corrections and the addition of 4 economies (Libya, Myanmar, San Marino and South Sudan) to the sample this year. For more information on "no practice" marks, see the data notes.

\* Two or more economies share the top ranking on this indicator. A number shown in place of an economy's name indicates the number of economies that share the top ranking on the indicator. For a list of these economies, see the *Doing Business* website (http://www.doingbusiness.org).

Source: Doing Business database.

Formal registration of companies has many immediate benefits for the companies and for business owners and employees. Legal entities can outlive their founders. Resources are pooled as several shareholders join forces to start a company. Formally registered companies have access to services and institutions from courts to banks as well as to new markets. And their employees can benefit from protections provided by the law. An additional benefit comes with limited liability companies. These limit the financial liability of company owners to their investments, so personal assets of the owners are not put at risk. Where governments make registration easy, more entrepreneurs start businesses in the formal sector, creating more good jobs and generating more revenue for the government.

### What do the indicators cover?

Doing Business measures the ease of starting a business in an economy by recording all procedures officially required or commonly done in practice by an entrepreneur to start up and formally operate an industrial or commercial business—as well as the time and cost required to complete these procedures. It also records the paid-in minimum capital that companies must deposit before registration (or within 3 months). The ranking on the ease of starting a business is the simple average of the percentile rankings on the 4 component indicators: procedures, time, cost and paid-in minimum capital requirement.

To make the data comparable across economies, *Doing Business* uses several assumptions about the business and the procedures. It assumes that all information is readily available to the entrepreneur and that there has been no prior contact with officials. It also assumes that the entrepreneur will pay no bribes. And it assumes that the business:

- Is a limited liability company, located in the largest business city and is 100% domestically owned.
- Has between 10 and 50 employees.
- Conducts general commercial or industrial activities.

### WHAT THE STARTING A BUSINESS

#### INDICATORS MEASURE

# Procedures to legally start and operate a company (number)

Preregistration (for example, name verification or reservation, notarization)

Registration in the economy's largest business city

Postregistration (for example, social security registration, company seal)

# Time required to complete each procedure (calendar days)

Does not include time spent gathering information

Each procedure starts on a separate day (2 procedures cannot start on the same day). Procedures that can be fully completed online are an exception to this rule.

Procedure completed once final document is received

No prior contact with officials

# **Cost required to complete each procedure** (% of income per capita)

Official costs only, no bribes

No professional fees unless services required by law

# Paid-in minimum capital (% of income per capita)

Deposited in a bank or with a notary before registration (or within 3 months)

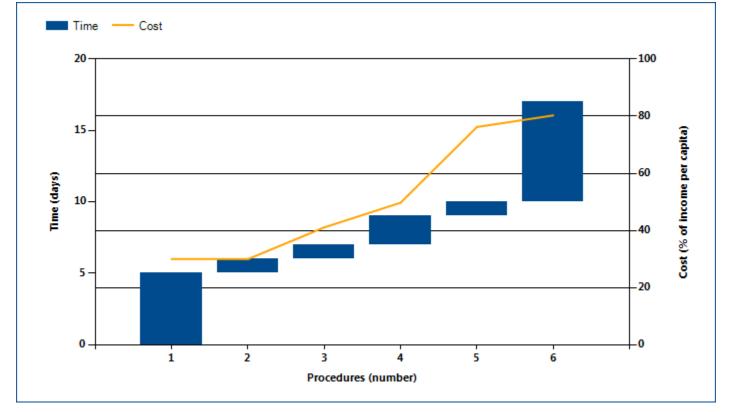
- Has a start-up capital of 10 times income per capita.
- Has a turnover of at least 100 times income per capita.
- Does not qualify for any special benefits.
- Does not own real estate.

### Where does the economy stand today?

What does it take to start a business in Niger? According to data collected by *Doing Business*, starting a business there requires 6 procedures, takes 17.0 days, costs 80.1% of income per capita and requires paid-in minimum capital of 527.8% of income per capita (figure 2.1).

### Figure 2.1 What it takes to start a business in Niger

Paid-in minimum capital (% of income per capita): 527.8

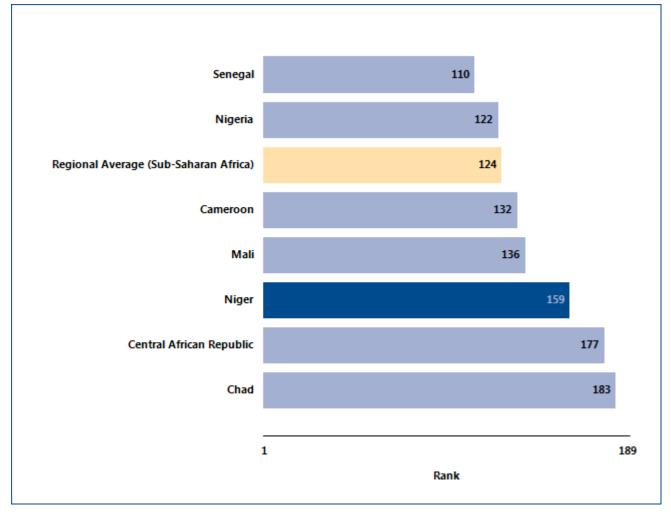


*Note:* Time shown in the figure above may not reflect simultaneity of procedures. Online procedures account for 0.5 days in the total time calculation. For more information on the methodology of the starting a business indicators, see the *Doing Business* website (http://www.doingbusiness.org). For details on the procedures reflected here, see the summary at the end of this chapter.

Globally, Niger stands at 159 in the ranking of 189 economies on the ease of starting a business (figure 2.2). The rankings for comparator economies and the

regional average ranking provide other useful information for assessing how easy it is for an entrepreneur in Niger to start a business.

### Figure 2.2 How Niger and comparator economies rank on the ease of starting a business

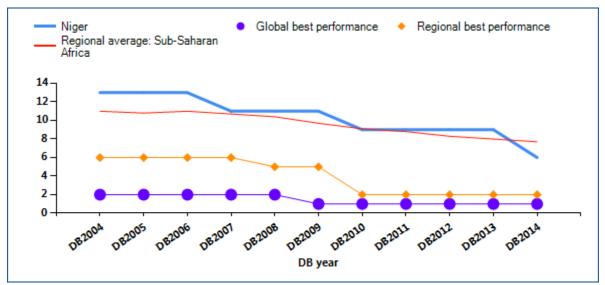


### What are the changes over time?

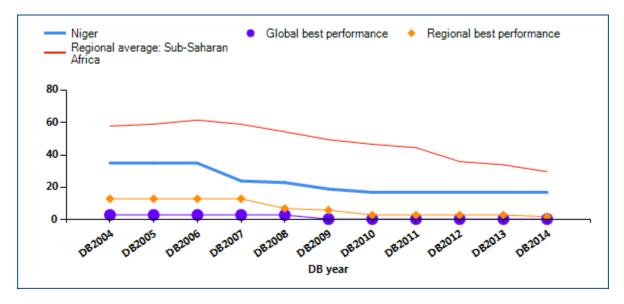
The benchmarks provided by the economies that over time have had the best performance regionally or globally on the procedures, time, cost or paid-in minimum capital required to start a business (figure 2.3) can help show what is possible in making it easier to start a business. And changes in regional averages can show where Niger is keeping up—and where it is falling behind.

#### Figure 2.3 Has starting a business become easier over time?

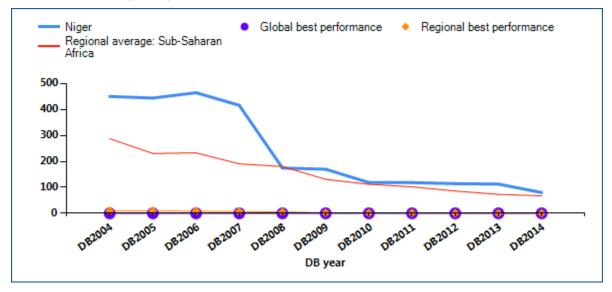




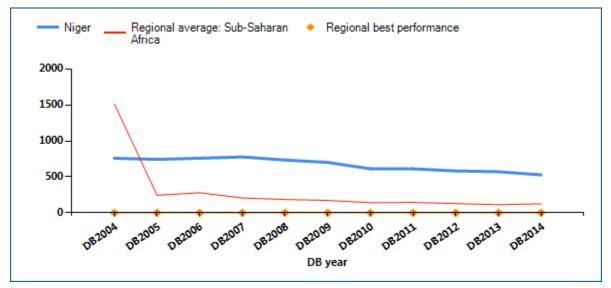
#### Time (days)



### **Cost (% of income per capita)**



### Paid-in minimum capital (% of income per capita)



*Note:* Ninety economies globally have no paid-in minimum capital requirement. DB2013 rankings shown are not last year's published rankings but comparable rankings for DB2013 that capture the effects of such factors as data corrections and the addition of 4 economies (Libya, Myanmar, San Marino and South Sudan) to the sample this year. *Source: Doing Business* database.

Economies around the world have taken steps making it easier to start a business-streamlining procedures by setting up a one-stop shop, making procedures simpler or faster by introducing technology and reducing or eliminating minimum capital requirements. Many have undertaken business registration reforms in stages—and they often are part of a larger regulatory reform program. Among the benefits have been greater firm satisfaction and savings and more registered businesses, financial resources and job opportunities.

What business registration reforms has Doing Business recorded in Niger (table 2.1)?

### Table 2.1 How has Niger made starting a business easier—or not? By Doing Business report year

DB year	Reform
DB2009	No reform as measured by Doing Business.
DB2010	Niger simplified the process to start a business by eliminating the procedures to register with the Centre Nationale des Utilisateurs du Transports (CNUT) and with the Chamber of Commerce.
DB2011	No reform as measured by Doing Business.
DB2012	No reform as measured by Doing Business.
DB2013	No reform as measured by Doing Business.
DB2014	Niger made starting a business easier by replacing the requirement for a copy of the founders' criminal records with one for a sworn declaration at the time of company registration.

Note: For information on reforms in earlier years (back to DB2005), see the Doing Business reports for these years, available at http://www.doingbusiness.org.

### What are the details?

Underlying the indicators shown in this chapter for Niger is a set of specific procedures-the bureaucratic and legal steps that an entrepreneur must complete to incorporate and register a new firm. These are identified by Doing Business collaboration through with relevant local professionals and the study of laws, regulations and publicly available information on business entry in that economy. Following is a detailed summary of those procedures, along with the associated time and cost. These procedures are those that apply to a company matching the standard assumptions (the "standardized company") used by Doing Business in collecting the data (see the section in this chapter on what the indicators measure).

### **STANDARDIZED COMPANY**

### **City: Niamey**

Legal Form: Sociétés à Responsabilité Limitée (Limited liability company)

Paid in Minimum Capital Requirement: XOF 1,000,000

Start-up Capital: 10 times GNI per capita

No.	Procedure	Time to complete	Cost to complete
1	Have a notary prepare and notarize the company bylaws The notary public will witness the signing of the bylaws and present the documents for registration. A document entitled "a notarized declaration of capital subscription and payment" is also annexed to the statutes.	5 days	3% of capital
2	<b>Deposit the initial capital in a bank and obtain a receipt</b> Under Article 313 of the Uniform Act (the company law of the Organization for the Harmonization of Business Law in Africa), founders are required to deposit the startup capital in a bank or with a notary.	1 day	no charge
3	<b>Register company statutes</b> A limited liability company's deed has approximately six sheets (if it is completed on both sides); at least four originals are needed (for the notary public, for the services of the recording, for the clerk's office, and for the interested party). Each sheet is stamped with XOF 1,500. The fiscal stamps are sold at the Services of the Taxes and the Treasury.	1 day	XOF 6,000 fixed registration fees and XOF 15,000 for stamps (10 pages x XOF 1500)
4	File documents with the Commercial Registry at the Greffe du Tribunal (RCCM) According to the Organization for the Harmonization of Business Law in Africa, the company has to verify the uniqueness of the company name,	2 days	XOF 1,500 (stamp duty for registration) + XOF 10,000 stamp duty for the signature of

Summary of procedures for starting a business in Niger-and the time and cost

No.	Procedure	Time to complete	Cost to complete
	which is done at the clerk's office of the court of first instance holding commercial jurisdiction over the company. If a firm does not reserve its name, it has the obligation to make sure that the name does not already exist—through a search for anteriority (recherche d'antériorité). To avoid useless expenditure (the inscription with the Registry of Commerce is done after recording), it is advisable to do the name search before the signature of the statutes. However, based on a circular letter of March 13, 2006, name verification is no longer required for company registration at the clerk's office.		the registration certificate fee + XOF 5,000 for the registration services of the one-stop shop
5	Publish the company formation notice Within 15 days of registering the company, the company should publish a notice in a newspaper or the Official Journal. A certificate is issued at the time of the receipt of the text and is published a month later. The common practice is to publish the notice of incorporation in the newspaper Sahel.	1 day	XOF 50,000
6	Register with the tax authorities representatives, the social security and the labor agency at the CFE After registration, the company can register at the CFE for taxes to obtain the identification number (NIF), register for social security (CNSS) and register with the employment agency (ANPE). The fees are the following: - FCFA 2,000 for the CNSS - FCFA 2,000 for the ANPE - FCFA 2,000 to obtain the NIF - FCFA 1,500 for the fiscal stamp required to obtain the NIF In 1 week to 10 days approximately, the entrepreneur will be registered with all the agencies and obtain the NIF number.	7 days	XOF 7,500

\* Takes place simultaneously with another procedure.

*Note:* Online procedures account for 0.5 days in the total time calculation. *Source: Doing Business* database.

Regulation of construction is critical to protect the public. But it needs to be efficient, to avoid excessive constraints on a sector that plays an important part in every economy. Where complying with building regulations is excessively costly in time and money, many builders opt out. They may pay bribes to pass inspections or simply build illegally, leading to hazardous construction that puts public safety at risk. Where compliance is simple, straightforward and inexpensive, everyone is better off.

### What do the indicators cover?

Doing Business records the procedures, time and cost for a business in the construction industry to obtain all the necessary approvals to build a warehouse in the economy's largest business city, connect it to basic utilities and register the property so that it can be used as collateral or transferred to another entity.

The ranking on the ease of dealing with construction permits is the simple average of the percentile rankings on its component indicators: procedures, time and cost.

To make the data comparable across economies, *Doing Business* uses several assumptions about the business and the warehouse, including the utility connections.

The business:

- Is a limited liability company operating in the construction business and located in the largest business city.
- Is domestically owned and operated.
- Has 60 builders and other employees.

The warehouse:

- Is a new construction (there was no previous construction on the land).
- Has complete architectural and technical plans prepared by a licensed architect or engineer.

# WHAT THE DEALING WITH CONSTRUCTION

### PERMITS INDICATORS MEASURE

# Procedures to legally build a warehouse (number)

Submitting all relevant documents and obtaining all necessary clearances, licenses, permits and certificates

Submitting all required notifications and receiving all necessary inspections

Obtaining utility connections for water, sewerage and a land telephone line

Registering the warehouse after its completion (if required for use as collateral or for transfer of the warehouse)

# Time required to complete each procedure (calendar days)

Does not include time spent gathering information

Each procedure starts on a separate day. Procedures that can be fully completed online are an exception to this rule.

Procedure considered completed once final document is received

No prior contact with officials

# Cost required to complete each procedure (% of income per capita)

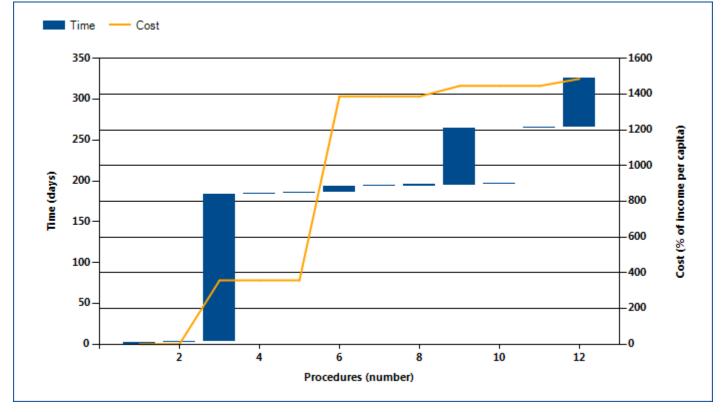
Official costs only, no bribes

- Will be connected to water, sewerage (sewage system, septic tank or their equivalent) and a fixed telephone line. The connection to each utility network will be 10 meters (32 feet, 10 inches) long.
- Will be used for general storage, such as of books or stationery (not for goods requiring special conditions).
- Will take 30 weeks to construct (excluding all delays due to administrative and regulatory requirements).

# Where does the economy stand today?

What does it take to comply with the formalities to build a warehouse in Niger? According to data collected by *Doing Business*, dealing with construction permits there requires 12 procedures, takes 326.0 days and costs 1486.1% of income per capita (figure 3.1).

### Figure 3.1 What it takes to comply with formalities to build a warehouse in Niger



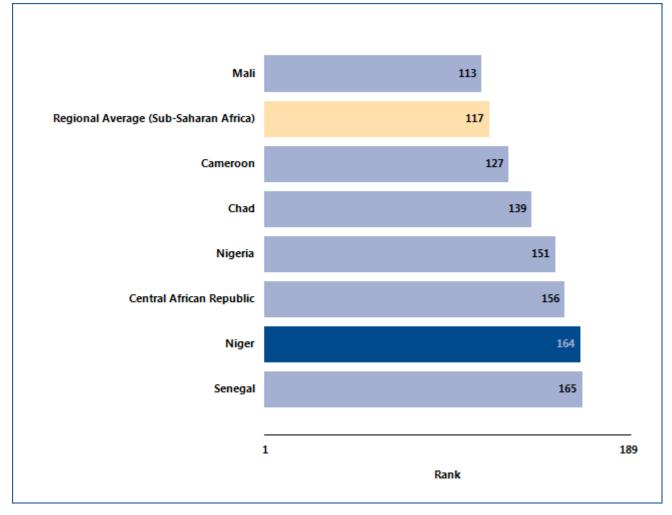
*Note:* Time shown in the figure above may not reflect simultaneity of procedures. Online procedures account for 0.5 days in the total time calculation. For more information on the methodology of the dealing with construction permits indicators, see the *Doing Business* website (http://www.doingbusiness.org). For details on the procedures reflected here, see the summary at the end of this chapter.

Source: Doing Business database.

Globally, Niger stands at 164 in the ranking of 189 economies on the ease of dealing with construction permits (figure 3.2). The rankings for comparator

economies and the regional average ranking provide other useful information for assessing how easy it is for an entrepreneur in Niger to legally build a warehouse.

#### Figure 3.2 How Niger and comparator economies rank on the ease of dealing with construction permits

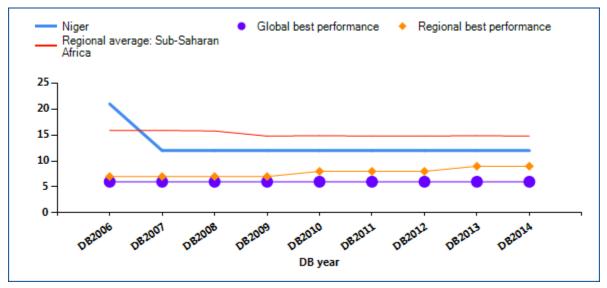


### What are the changes over time?

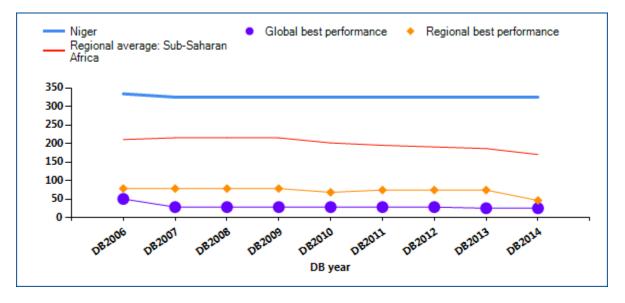
The benchmarks provided by the economies that over time have had the best performance regionally or globally on the procedures, time or cost required to deal with construction permits (figure 3.3) help show what is possible in making it easier to deal with construction permits. And changes in regional averages can show where Niger is keeping up—and where it is falling behind.

### Figure 3.3 Has dealing with construction permits become easier over time?

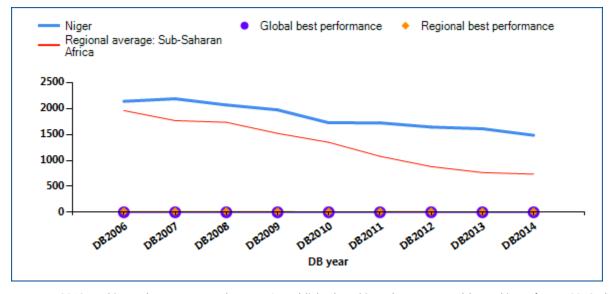




#### Time (days)



#### **Cost (% of income per capita)**



*Note:* DB2013 rankings shown are not last year's published rankings but comparable rankings for DB2013 that capture the effects of such factors as data corrections and the addition of 4 economies (Libya, Myanmar, San Marino and South Sudan) to the sample this year. For more information on "no practice" marks, see the data notes. *Source: Doing Business* database.

Smart regulation ensures that standards are met while making compliance easy and accessible to all. Coherent and transparent rules, efficient processes and adequate allocation of resources are especially important in sectors where safety is at stake. Construction is one of them. In an effort to ensure building safety while keeping compliance costs reasonable, governments around the world have worked on consolidating permitting requirements. What construction permitting reforms has *Doing Business* recorded in Niger (table 3.1)?

### Table 3.1 How has Niger made dealing with construction permits easier—or not? By *Doing Business* report year

DB year	Reform
DB2009	No reform as measured by Doing Business.
DB2010	No reform as measured by Doing Business.
DB2011	No reform as measured by Doing Business.
DB2012	No reform as measured by Doing Business.
DB2013	No reform as measured by Doing Business.
DB2014	No reform as measured by Doing Business.

*Note:* For information on reforms in earlier years (back to DB2006), see the *Doing Business* reports for these years, available at http://www.doingbusiness.org. *Source: Doing Business* database.

### What are the details?

The indicators reported here for Niger are based on a set of specific procedures—the steps that a company must complete to legally build a warehouse—identified by *Doing Business* through information collected from experts in construction licensing, including architects, civil engineers, construction lawyers, construction firms, utility service providers and public officials who deal with building regulations. These procedures are those that apply to a company and structure matching the standard assumptions used by *Doing Business* in collecting the data (see the section in this chapter on what the indicators cover).

BUILDING A WAREHOUSE				
City :	Niamey			
Estimated Warehouse Value :	XOF 390,180,000			

The procedures, along with the associated time and cost, are summarized below.

### Summary of procedures for dealing with construction permits in Niger —and the time and cost

No.	Procedure	Time to complete	Cost to complete
1	<b>Obtain legal certificate of ownership</b> Before the Finance Law of 2006, it was not possible to obtain a property title for undeveloped lands. A legalized copy of the deed of transfer (acte de cession) was required. In addition to the owner's copy, two additional copies are usually kept at the mayor's office. The site plan is not usually attached to the deed of transfer.		XOF 1,500
2	<b>Obtain cadastral extract (plan de localisation)</b> The site plan is also required by the water (SEEN) and electricity (NIGELEC) companies. The site plan costs FCFA 1,000.00 and must be accompanied by a FCFA 100.00 stamp.	2 days	XOF 1,100
3	Obtain building permit from the Municipality The application file for a building permit is reviewed by the nine members of a commission that meets twice every month. If the commission meets the day after the file was submitted, authorization may be given that same day. Members of the commission include representatives from the tax authorities, the Ministry of Urban Planning (Ministère d'Urbanisme), the fire and safety agency (Service Sapeurs- Pompiers), and the cadastre. According to Article 17 of Order No. 59-113 (Ordonnance 59-113, Article 17), 3 copies of the following documents must be submitted: The applicants identity card Copies of the property title duly stamped Site plans (plan de situation) Ground plan (plan de masse) Plumping plan Electrical plan Thirty days is the legal time limit for issuance. In	180 days	XOF 675,300

No.	Procedure	Time to complete	Cost to complete
	reality, however, the waiting time depends on the degree of follow-up. Most practitioners contact each member of the committee separately to expedite the process. Without follow-up, the permit might not be obtained within 6 months (if at all). With connections, it can be obtained in a week.		
	Receive municipal inspection at beginning of construction - I		
4	Inspections are conducted without notification.	1 day	no charge
	Receive municipal inspection at beginning of construction - II		
5	Inspections are conducted without notification.	1 day	no charge
	Re-assess the property value		
6	In the case considered here, it is assumed that the construction value is FCFA 300,000.00 per square meter, that the total warehouse area is 1,300.6 square meters, and that the property value accounts for half the total project value. The new property value is equal to the initial value plus that of the construction project. The reassessment is required to be able to use the property and building as a loan guarantee.		XOF 1,950,900
	Apply for water connection		
7	The agency in charge of the water inspection is the Water Expotaition Society of Niger (Société d'Exploitation des Eaux du Niger, SEEN). There is an application fee of FCFA 1,500.00 and a cost associated with the pipelines used for the water connection. There are two different types of pipes: One type of pipelines has a diameter of 63 millimeters and costs FCFA 88,557.00; the other type has a diameter of 110 millimeters and costs about FCFA 134,000.00. It is advisable to wait for SEEN to establish a water network in the area before applying for the water connection. The cost is assumed to be the average of the estimated cost range.	1 day	no charge
	Receive site inspection by water provider SEEN		
8	The site visit to establish the cost estimate takes a day. In practice, it takes about 2 weeks for the inspectors to come.	1 day	no charge
	Pay fees and obtain water connection		
9	There is a cost associated with pipes that must be extended for the water connection. There are two different types of pipes: one type has a 63-millimeter diameter (6 meter and costs FCFA 88,557.00; the other has a diameter of 110 millimeters and costs about FCFA 134,000.00. It is advisable to wait for SEEN to establish a water network in the area	70 days	XOF 111,279

# Doing Business 2014 Niger

No.	Procedure	Time to complete	Cost to complete
	before applying for the water connection. The average of the two estimated costs is assumed here.		
10	* Apply for fixed telephone line	1 day	no charge
11	<b>Inspection by SONITEL</b> Inspection by the telephone company (SONITEL) occurs within 48 hours of submitting the application.	1 day	no charge
12	Pay fees and obtain telephone connection If the company also leases the telephone equipment from SONITEL, the cost for the connection would be included in the monthly bill.	60 days	XOF 75,400

\* Takes place simultaneously with another procedure.

*Note:* Online procedures account for 0.5 days in the total time calculation. *Source: Doing Business* database.

Access to reliable and affordable electricity is vital for businesses. To counter weak electricity supply, many firms in developing economies have to rely on self-supply, often at a prohibitively high cost. Whether electricity is reliably available or not, the first step for a customer is always to gain access by obtaining a connection.

### What do the indicators cover?

Doing Business records all procedures required for a local business to obtain a permanent electricity connection and supply for a standardized warehouse, as well as the time and cost to complete them. These procedures include applications and contracts with electricity utilities, clearances from other agencies and the external and final connection works. The ranking on the ease of getting electricity is the simple average of the percentile rankings on its component indicators: procedures, time and cost. To make the data comparable across economies, several assumptions are used.

The warehouse:

- Is located in the economy's largest business city, in an area where other warehouses are located.
- Is not in a special economic zone where the connection would be eligible for subsidization or faster service.
- Has road access. The connection works involve the crossing of a road or roads but are carried out on public land.
- Is a new construction being connected to electricity for the first time.
- Has 2 stories, both above ground, with a total surface of about 1,300.6 square meters (14,000 square feet), and is built on a plot of 929 square meters (10,000 square feet).

The electricity connection:

 Is 150 meters long and is a 3-phase, 4-wire Y, 140-kilovolt-ampere (kVA) (subscribed capacity) connection.

### WHAT THE GETTING ELECTRICITY INDICATORS MEASURE

# Procedures to obtain an electricity connection (number)

- Submitting all relevant documents and obtaining all necessary clearances and permits
- Completing all required notifications and receiving all necessary inspections
- Obtaining external installation works and possibly purchasing material for these works
- Concluding any necessary supply contract and obtaining final supply

# Time required to complete each procedure (calendar days)

Is at least 1 calendar day

Each procedure starts on a separate day

Does not include time spent gathering information

Reflects the time spent in practice, with little follow-up and no prior contact with officials

# **Cost required to complete each procedure** (% of income per capita)

Official costs only, no bribes

Excludes value added tax

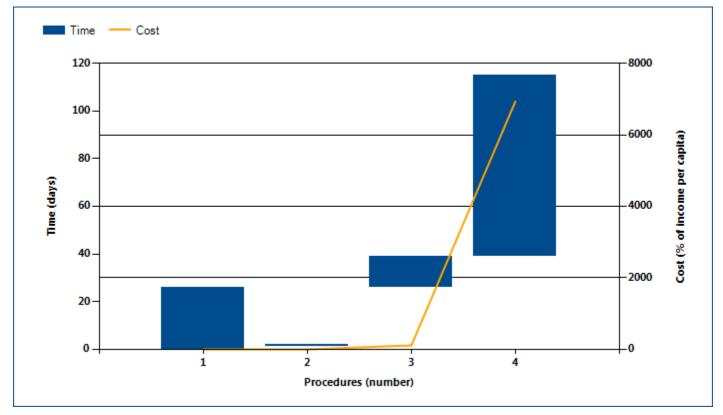
- Is to either the low-voltage or the mediumvoltage distribution network and either overhead or underground, whichever is more common in the economy and area where the warehouse is located. The length of any connection in the customer's private domain is negligible.
- Requires crossing of a 10-meter road but all the works are carried out in a public land, so there is no crossing into other people's private property.
- Involves installing one electricity meter. The monthly electricity consumption will be 0.07 gigawatt-hour (GWh). The internal electrical wiring has been completed.

### Where does the economy stand today?

What does it take to obtain a new electricity connection in Niger? According to data collected by *Doing Business*, getting electricity there requires 4

procedures, takes 115 days and costs 6936.4% of income per capita (figure 4.1).



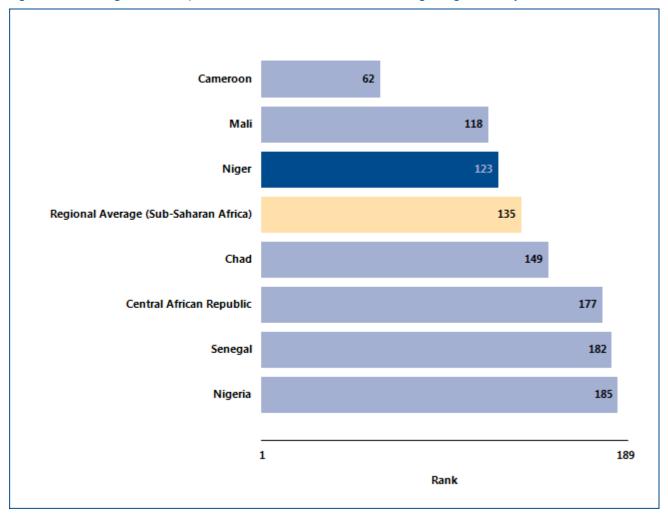


*Note:* Time shown in the figure above may not reflect simultaneity of procedures. For more information on the methodology of the getting electricity indicators, see the *Doing Business* website (http://www.doingbusiness.org). For details on the procedures reflected here, see the summary at the end of this chapter. *Source: Doing Business* database.

Globally, Niger stands at 123 in the ranking of 189 economies on the ease of getting electricity (figure 4.2). The rankings for comparator economies and the

regional average ranking provide another perspective in assessing how easy it is for an entrepreneur in Niger to connect a warehouse to electricity.

#### Figure 4.2 How Niger and comparator economies rank on the ease of getting electricity



Even more helpful than rankings on the ease of getting electricity may be the indicators underlying those rankings (table 4.1). And regional and global best performers on these indicators may provide useful benchmarks.

### Table 4.1 The ease of getting electricity in Niger

Indicator	Niger DB2014	Niger DB2013	Best performer in Sub-Saharan Africa DB2014	Best performer globally DB2014
Rank	123	118	Mauritius (48)	Iceland (1)
Procedures (number)	4	4	Comoros (3)	10 Economies* (3)
Time (days)	115	115	Rwanda (30)	Germany (17)
Cost (% of income per capita)	6,936.4	6,562.4	Mauritius (281.1)	Japan (0.0)

*Note:* DB2013 rankings shown are not last year's published rankings but comparable rankings for DB2013 that capture the effects of such factors as data corrections and the addition of 4 economies (Libya, Myanmar, San Marino and South Sudan) to the sample this year.

\* Two or more economies share the top ranking on this indicator. For a list of these economies, see the *Doing Business* website (http://www.doingbusiness.org).

Obtaining an electricity connection is essential to enable a business to conduct its most basic operations. In many economies the connection process is complicated by the multiple laws and regulations involved—covering service quality, general safety, technical standards, procurement practices and internal wiring installations. In an effort to ensure safety in the connection process while keeping connection costs reasonable, governments around the world have worked to consolidate requirements for obtaining an electricity connection. What reforms in getting electricity has *Doing Business* recorded in Niger (table 4.2)?

### Table 4.2 How has Niger made getting electricity easier—or not?

### By Doing Business report year

DB year	Reform
DB2012	No reform as measured by Doing Business.
DB2013	No reform as measured by Doing Business.
DB2014	No reform as measured by Doing Business.

### What are the details?

The indicators reported here for Niger are based on a set of specific procedures—the steps that an entrepreneur must complete to get a warehouse connected to electricity by the local distribution utility—identified by *Doing Business*. Data are collected from the distribution utility, then completed and verified by electricity regulatory agencies and independent professionals such as electrical engineers, electrical contractors and construction companies. The electricity distribution utility surveyed is the one serving the area (or areas) in which warehouses are located. If there is a choice of distribution utilities, the one serving the largest number of customers is selected.

OBTAINING AN ELECTRICITY CONNECTION				
City:	Niamey			
Name of Utility:	Société Nigérienne d'Electricité (NIGELEC)			
•	that apply to a warehouse n matching the standard			

and electricity connection matching the standard assumptions used by *Doing Business* in collecting the data (see the section in this chapter on what the indicators cover). The procedures, along with the associated time and cost, are summarized below.

Summary of procedures for getting electricity in Niger—and the time and cost

No.	Procedure	Time to complete	Cost to complete
1	The client applies for electricity connection and awaits estimate of connection fees from the Société Nigérienne d'Electricité (NIGELEC) The customer must go to a NIGELEC agency and fill out an application form. Along with the application form, the client should attach a copy of the location plan ("plan de situation" that can be obtained at the Land Ministry or "cadastre") and provide the plot number ("numéro de parcelle" that can be obtained at the Land Ministry as well).	26 calendar days	no charge
2	<ul> <li>The client obtains external inspection from the Société Nigérienne d'Electricité (NIGELEC)</li> <li>Few days later, a representative of NIGELEC contacts the client in order to set up an appointment for the site inspection.</li> <li>The inspection is necessary in order to assess the particular needs in terms of electricity and determine an estimate of the connection fees.</li> </ul>	1 calendar day	no charge
3	The client awaits and obtains internal inspection from the Ministry of Mines and Energy Before paying the estimate, the customer needs to get a certificate of conformity ("certificat de conformité") at the Ministry of Mines and Energy. The client normally needs to schedule an inspection of the internal wiring of the building with the Ministry. The client would obtain a document with the estimate of connection fees	13 calendar days	XOF 210,000.0

No.	Procedure	Time to complete	Cost to complete
	from the utility and show it to the Ministry of Mines and Energy. Staff from the Ministry will then inspect the internal wiring (namely the earthing and type of cables used) and after a successful inspection, hand the client a certificate. The client will need this certificate in order to proceed to payment of the fees to the utility. If the internal wiring is not in accordance with NIGELEC's and Niger's security standards, and additional works are required, the inspector will request the required modifications. Otherwise, they deliver the certificate right after the inspection. The certificate is needed to obtain final connection. The fees charged for the inspection are as follows: 3 kW -> 5 000 FCFA 6 kW -> 10 000 FCFA 12 kW -> 20 000 FCFA 30 kW -> 50 000 FCFA > 30 kW -> 1 500 FCFA/kW		
4	The client awaits and obtains external works and meter installation from Société Nigérienne d'Electricité (NIGELEC) The customer must go to a NIGELEC agency to pay the estimate and present the certificate of conformity. A representative of NIGELEC will contact the client in order to set up an appointment to start the connection works. In this case, the external works consist of erecting poles, installing a transformer, and connecting it to the warehouse with overhead cables. The material is however available in stock in only 25% of the time. Only NIGELEC can purchase the needed transformers as they are not available in local stores. NIGELEC selects a private firm through a limited bidding process to reduce delays. The best offer in terms of cost and time is chosen. Customers might experience longer delays in case materials are not available in stock.	76 calendar days	XOF 12,931,441.8

\* Takes place simultaneously with another procedure. *Source: Doing Business* database.

Ensuring formal property rights is fundamental. Effective administration of land is part of that. If formal property transfer is too costly or complicated, formal titles might go informal again. And where property is informal or poorly administered, it has little chance of being accepted as collateral for loans—limiting access to finance.

#### What do the indicators cover?

Doing Business records the full sequence of procedures necessary for a business to purchase property from another business and transfer the property title to the buyer's name. The transaction is considered complete when it is opposable to third parties and when the buyer can use the property, use it as collateral for a bank loan or resell it. The ranking on the ease of registering property is the simple average of the percentile rankings on its component indicators: procedures, time and cost.

To make the data comparable across economies, several assumptions about the parties to the transaction, the property and the procedures are used.

The parties (buyer and seller):

- Are limited liability companies, 100% domestically and privately owned.
- Are located in the economy's largest business city.
- Have 50 employees each, all of whom are nationals.
- Perform general commercial activities.

The property (fully owned by the seller):

- Has a value of 50 times income per capita. The sale price equals the value.
- Is registered in the land registry or cadastre, or both, and is free of title disputes.
- Is located in a periurban commercial zone,

#### WHAT THE REGISTERING PROPERTY

#### **INDICATORS MEASURE**

# Procedures to legally transfer title on immovable property (number)

Preregistration (for example, checking for liens, notarizing sales agreement, paying property transfer taxes)

Registration in the economy's largest business city

Postregistration (for example, filing title with the municipality)

# Time required to complete each procedure (calendar days)

Does not include time spent gathering information

Each procedure starts on a separate day. Procedures that can be fully completed online are an exception to this rule.

Procedure considered completed once final document is received

No prior contact with officials

# Cost required to complete each procedure (% of property value)

Official costs only, no bribes

No value added or capital gains taxes included

and no rezoning is required.

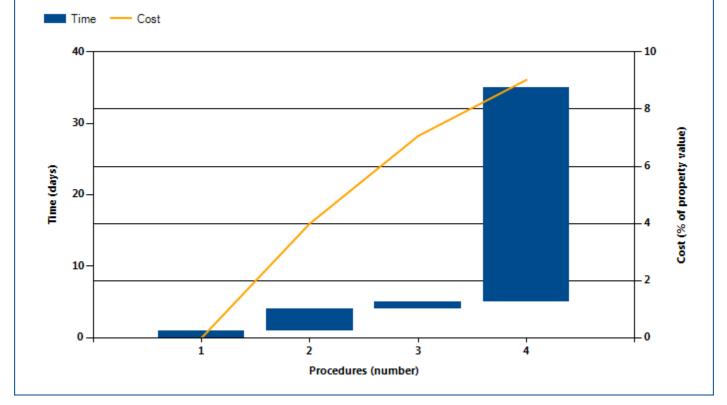
- Has no mortgages attached and has been under the same ownership for the past 10 years.
- Consists of 557.4 square meters (6,000 square feet) of land and a 10-year-old, 2-story warehouse of 929 square meters (10,000 square feet). The warehouse is in good condition and complies with all safety standards, building codes and legal requirements. There is no heating system. The property will be transferred in its entirety.

# Where does the economy stand today?

What does it take to complete a property transfer in Niger? According to data collected by *Doing Business*, registering property there requires 4 procedures, takes

35.0 days and costs 9.0% of the property value (figure 5.1).



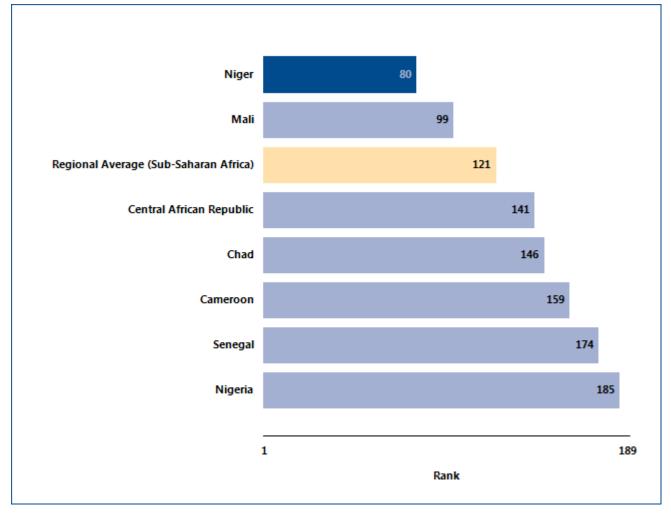


*Note:* Time shown in the figure above may not reflect simultaneity of procedures. Online procedures account for 0.5 days in the total time calculation. For more information on the methodology of the registering property indicators, see the *Doing Business* website (http://www.doingbusiness.org). For details on the procedures reflected here, see the summary at the end of this chapter.

Globally, Niger stands at 80 in the ranking of 189 economies on the ease of registering property (figure 5.2). The rankings for comparator economies and the

regional average ranking provide other useful information for assessing how easy it is for an entrepreneur in Niger to transfer property.

### Figure 5.2 How Niger and comparator economies rank on the ease of registering property

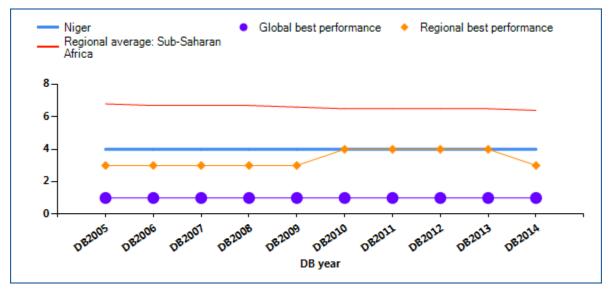


# What are the changes over time?

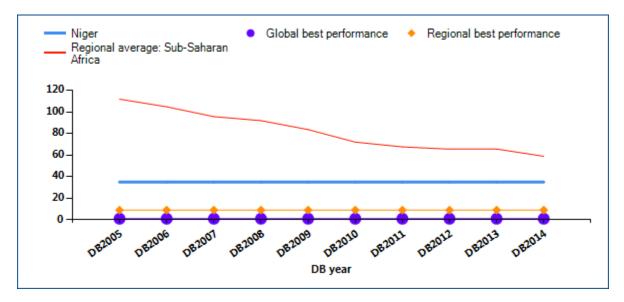
The benchmarks provided by the economies that over time have had the best performance regionally or globally on the procedures, time or cost required to complete a property transfer (figure 5.3) help show what is possible in making it easier to register property. And changes in regional averages can show where Niger is keeping up—and where it is falling behind.

#### Figure 5.3 Has registering property become easier over time?

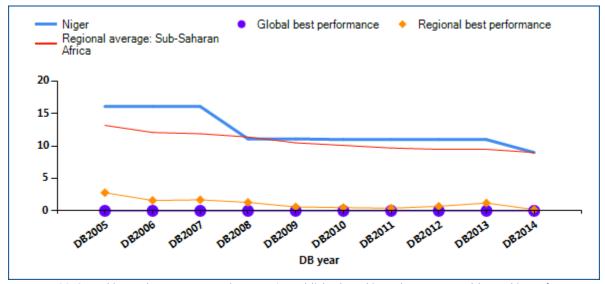
#### **Procedures (number)**



#### Time (days)



#### **Cost (% of property value)**



*Note:* DB2013 rankings shown are not last year's published rankings but comparable rankings for DB2013 that capture the effects of such factors as data corrections and the addition of 4 economies (Libya, Myanmar, San Marino and South Sudan) to the sample this year. For more information on "no practice" marks, see the data notes.

Economies worldwide have been making it easier for entrepreneurs to register and transfer property—such as by computerizing land registries, introducing time limits for procedures and setting low fixed fees. Many have cut the time required substantially—enabling buyers to use or mortgage their property earlier. What property registration reforms has *Doing Business* recorded in Niger (table 5.1)?

#### Table 5.1 How has Niger made registering property easier—or not? By *Doing Business* report year

DB year	Reform				
<b>DB2009</b> No reform as measured by Doing Business.					
DB2010	No reform as measured by Doing Business.				
DB2011	No reform as measured by Doing Business.				
DB2012	No reform as measured by Doing Business.				
DB2013	No reform as measured by Doing Business.				
DB2014	Niger made transferring property easier by reducing the registration fees.				

*Note:* For information on reforms in earlier years (back to DB2005), see the *Doing Business* reports for these years, available at http://www.doingbusiness.org. *Source: Doing Business* database.

### What are the details?

The indicators reported here are based on a set of specific procedures—the steps that a buyer and seller must complete to transfer the property to the buyer's name—identified by *Doing Business* through information collected from local property lawyers, notaries and property registries. These procedures are those that apply to a transaction matching the standard assumptions used by *Doing Business* in collecting the data (see the section in this chapter on what the indicators cover).

#### STANDARD PROPERTY TRANSFER

City:	Niamey
Property Value:	XOF 9,472,843

The procedures, along with the associated time and cost, are summarized below.

#### Summary of procedures for registering property in Niger-and the time and cost

No.	Procedure	Time to complete	Cost to complete
1	Check the ownership of the property at the Land Registry ("Service des Domaines") The buyer should perform due diligence at the Land Registry before entering into a sale agreement with the owner of the property. The buyer will be able to check all useful information regarding the property and its history since its registration. More importantly, the buyer will know whether the title is encumbered with mortgages or liens. It is now mandatory to provide the original copy of the title and no longer a copy.		no cost
2	A notary drafts the sale agreement The law requires that the sale agreement be notarized. It is the practice that parties ask the notary to draft the sale agreement himself. The notary will draft a preliminary sale agreement and will take the parties' final observations. The notary will then take the final sale agreement to the land registry for final transfer of property.	3 days	4% of the property value
3	Register the new ownership certificate with the Tax Authorities ("Direction Générale des Impôts") The new ownership certificate should be registered with the Tax Authorities to have full probative powers. The registration fees amounts to 3% of the property value. The Tax Authorities do not check the accuracy of the stated price. The procedure is done promptly in just one day, at the tax authority location.	1 day	3% of the Property Value + Stamp Duty @ CFA 1,500 per page [assume 4 pages]

No.	Procedure	Time to complete	Cost to complete
	Transfer of the property title with the Land Registry ("Service des Domaines")		
4	The notary takes the notarized sale agreement to the Land Registry and files a request of transfer of property. The Land Registry, after due diligence, conducts the final transfer of the property to the buyer by changing the name in the land files. It then issues a new title of ownership in the buyer's name. Cadastre is now asking for the original property title (of the Seller), it no longer accepts certified copies, the original must be presented, and is returned to Owner that same day, Cadastre wants to assure it is not a forged title.	30 days	CFA 1,000 + 1.5% transfer tax + salaire du conservateur (30% of (transfer tax + 1,000 frais fixes))

\* Takes place simultaneously with another procedure.

*Note:* Online procedures account for 0.5 days in the total time calculation. *Source: Doing Business* database.

Two types of frameworks can facilitate access to credit and improve its allocation: credit information systems and borrowers and lenders in collateral and bankruptcy laws. Credit information systems enable lenders' rights to view a potential borrower's financial history (positive or negative)—valuable information to consider when assessing risk. And they permit borrowers to establish a good credit history that will allow easier access to credit. Sound collateral laws enable businesses to use their assets, especially movable property, as security to generate capital—while strong creditors' rights have been associated with higher ratios of private sector credit to GDP.

#### What do the indicators cover?

Doing Business assesses the sharing of credit information and the legal rights of borrowers and lenders with respect to secured transactions through 2 sets of indicators. The depth of credit information index measures rules and practices affecting the coverage, scope and accessibility of credit information available through a public credit registry or a private credit bureau. The strength of legal rights index measures whether certain features that facilitate lending exist within the applicable collateral and bankruptcy laws. Doing Business uses case scenarios to determine the scope of the secured transactions system, involving a secured borrower and a secured lender and examining legal restrictions on the use of movable collateral. These scenarios assume that the borrower:

- Is a private, incorporated, limited liability company.
- Has its headquarters and only base of operations in the largest business city.

## WHAT THE GETTING CREDIT INDICATORS MEASURE

#### Strength of legal rights index (0–10)

- Rights of borrowers and lenders through collateral laws
- Protection of secured creditors' rights through bankruptcy laws

#### Depth of credit information index (0–6)

Scope and accessibility of credit information distributed by public credit registries and private credit bureaus

#### Public credit registry coverage (% of adults)

Number of individuals and firms listed in public credit registry as percentage of adult population

#### Private credit bureau coverage (% of adults)

Number of individuals and firms listed in largest private credit bureau as percentage of adult population

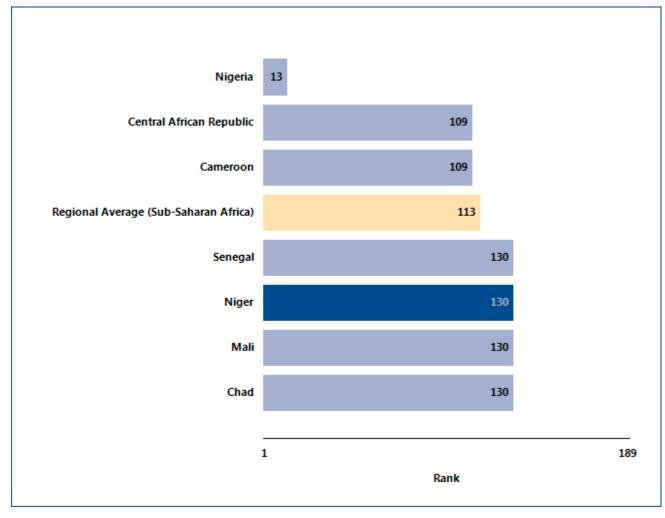
- Has up to 100 employees.
- Is 100% domestically owned, as is the lender.

The ranking on the ease of getting credit is based on the percentile rankings on the sum of its component indicators: the depth of credit information index and the strength of legal rights index.

## Where does the economy stand today?

How well do the credit information system and collateral and bankruptcy laws in Niger facilitate access to credit? The economy has a score of 1 on the depth of credit information index and a score of 6 on the strength of legal rights index (see the summary of scoring at the end of this chapter for details). Higher scores indicate more credit information and stronger legal rights for borrowers and lenders. Globally, Niger stands at 130 in the ranking of 189 economies on the ease of getting credit (figure 6.1). The rankings for comparator economies and the regional average ranking provide other useful information for assessing how well regulations and institutions in Niger support lending and borrowing.

#### Figure 6.1 How Niger and comparator economies rank on the ease of getting credit



# What are the changes over time?

While the most recent *Doing Business* data reflect how well the credit information system and collateral and bankruptcy laws in Niger support lending and borrowing today, data over time can help show where institutions and regulations have been strengthened and where they have not (table 6.1). That can help identify where the potential for improvement is greatest.

#### Table 6.1 The ease of getting credit in Niger over time

Indicator	DB2005	DB2006	DB2007	DB2008	DB2009	DB2010	DB2011	DB2012	DB2013	DB2014
Rank									126	130
Strength of legal rights index (0-10)	3	3	3	3	3	3	3	6	6	6
Depth of credit information index (0-6)	1	1	1	1	1	1	1	1	1	1
Public registry coverage (% of adults)	0.1	0.9	1.2	1.0	0.9	0.9	0.7	0.9	0.8	1.0
Private bureau coverage (% of adults)	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

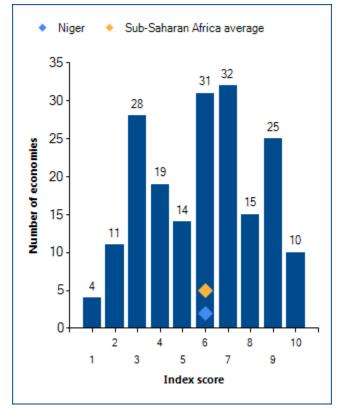
#### By Doing Business report year

*Note:* n.a. = not applicable (the economy was not included in *Doing Business* for that year). DB2013 rankings shown are not last year's published rankings but comparable rankings for DB2013 that capture the effects of such factors as data corrections and the addition of 4 economies (Libya, Myanmar, San Marino and South Sudan) to the sample this year. *Source: Doing Business* database.

One way to put an economy's score on the getting credit indicators into context is to see where the economy stands in the distribution of scores across economies. Figure 6.2 highlights the score on the strength of legal rights index for Niger in 2013 and shows the number of economies with this score in 2013 as well as the regional average score. Figure 6.3 shows the same thing for the depth of credit information index.

# Figure 6.2 How strong are legal rights for borrowers and lenders?

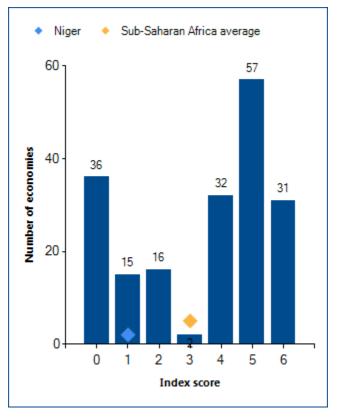
Number of economies with each score on strength of legal rights index (0-10), 2013



*Note:* Higher scores indicate that collateral and bankruptcy laws are better designed to facilitate access to credit. *Source: Doing Business* database.

#### Figure 6.3 How much credit information is shared and how widely?

Number of economies with each score on depth of credit information index (0–6), 2013



*Note:* Higher scores indicate the availability of more credit information, from either a credit registry or a credit bureau, to facilitate lending decisions. Regional averages for the depth of credit information index exclude economies with no credit registry or credit bureau.

When economies strengthen the legal rights of lenders and borrowers under collateral and bankruptcy laws, and increase the scope, coverage and accessibility of credit information, they can increase entrepreneurs' access to credit. What credit reforms has *Doing Business* recorded in Niger (table 6.2)?

#### Table 6.2 How has Niger made getting credit easier—or not? By *Doing Business* report year

DB year	Reform				
DB2009	No reform as measured by Doing Business.				
DB2010	No reform as measured by Doing Business.				
DB2011	No reform as measured by Doing Business.				
DB2012	Access to credit in Niger was improved through amendments to the OHADA Uniform Act on Secured Transactions that broaden the range of assets that can be used as collateral (including future assets), extend the security interest to the proceeds of the original asset and introduce the possibility of out-of-court enforcement.				
DB2013	No reform as measured by Doing Business.				
DB2014	No reform as measured by Doing Business.				

*Note:* For information on reforms in earlier years (back to DB2005), see the *Doing Business* reports for these years, available at http://www.doingbusiness.org. *Source: Doing Business* database.

## What are the details?

The getting credit indicators reported here for Niger are based on detailed information collected in that economy. The data on credit information sharing are collected through a survey of a credit registry and/or credit bureau (if one exists). To construct the depth of credit information index, a score of 1 is assigned for each of 6 features of the credit registry or credit bureau (see summary of scoring below). The data on the legal rights of borrowers and lenders are gathered through a survey of financial lawyers and verified through analysis of laws and regulations as well as public sources of information on collateral and bankruptcy laws. For the strength of legal rights index, a score of 1 is assigned for each of 8 aspects related to legal rights in collateral law and 2 aspects in bankruptcy law.

#### Summary of scoring for the getting credit indicators in Niger

Indicator	Niger		OECD high income average
Strength of legal rights index (0-10)	6	6	7
Depth of credit information index (0-6)	1	3	5
Public registry coverage (% of adults)	1.0	7.8	42.9
Private bureau coverage (% of adults)	0.0	25.2	73.9

*Note:* In cases where an economy's regional classification is "OECD high income," regional averages above are only displayed once. Regional averages for the depth of credit information index exclude economies with no credit registry or credit bureau. Regional averages for the credit registry coverage exclude economies with no credit registry. Regional averages for the credit bureau coverage exclude economies with no credit bureau.

Strength of legal rights index (0–10)	Index score: 6
Can any business use movable assets as collateral while keeping possession of the assets; and any financial institution accept such assets as collateral ?	
Does the law allow businesses to grant a non possessory security right in a single category of movable assets, without requiring a specific description of collateral?	Yes
Does the law allow businesses to grant a non possessory security right in substantially all of its assets, without requiring a specific description of collateral?	Yes
May a security right extend to future or after-acquired assets, and may it extend automatically to the products, proceeds or replacements of the original assets ?	Yes
Is a general description of debts and obligations permitted in collateral agreements; can all types of debts and obligations be secured between parties; and can the collateral agreement include a maximum amount for which the assets are encumbered?	Yes
Is a collateral registry in operation, that is unified geographically and by asset type, with an electronic database indexed by debtor's names?	No

Strength of legal rights index (0–10)	Index score: 6
Are secured creditors paid first (i.e. before tax claims and employee claims) when a debtor defaults outside an insolvency procedure?	No
Are secured creditors paid first (i.e. before tax claims and employee claims) when a business is liquidated?	No
Are secured creditors either not subject to an automatic stay on enforcement when a debtor enters a court-supervised reorganization procedure, or does the law provide secured creditors with grounds for relief from an automatic stay or/and sets a time limit to it?	No
Does the law allow parties to agree in a collateral agreement that the lender may enforce its security right out of court, at the time a security interest is created?	Yes

Depth of credit information index (0–6)	Credit bureau	Credit registry	Index score: 1
Are data on both firms and individuals distributed?	No	Yes	1
Are both positive and negative data distributed?	No	No	0
Does the registry distribute credit information from retailers, trade creditors or utility companies as well as financial institutions?	No	No	0
Are more than 2 years of historical credit information distributed?	No	No	0
Is data on all loans below 1% of income per capita distributed?	No	No	0
Is it quaranteed by law that borrowers can inspect their data in the largest credit registry?	No	No	0

*Note*: An economy receives a score of 1 if there is a "yes" to either private bureau or public registry.

Coverage		Credit registry (% of adults)
Number of firms	0	
Number of individuals	0	

Protecting investors matters for the ability of companies to raise the capital they need to grow, innovate, diversify and compete. If the laws do not protect minority shareholders, investors may be reluctant to provide funding to companies through the purchase of shares unless they become the controlling shareholders. Effective regulations define related-party transactions precisely, promote clear and efficient disclosure requirements, require shareholder participation in major decisions of the company and set detailed standards of accountability for company insiders.

#### What do the indicators cover?

Doing Business measures the strength of minority shareholder protections against directors' use of corporate assets for personal gain-or self-dealing. The indicators distinguish 3 dimensions of investor transparency protections: of related-party transactions (extent of disclosure index), liability for self-dealing (extent of director liability index) and minority shareholders' access to evidence before and during trial (ease of shareholder suits index). The ranking on the strength of investor protection index is the simple average of the percentile rankings on these 3 indices. To make the data comparable across economies, a case study uses several assumptions about the business and the transaction.

The business (Buyer):

- Is a publicly traded corporation listed on the economy's most important stock exchange (or at least a large private company with multiple shareholders).
- Has a board of directors and a chief executive officer (CEO) who may legally act on behalf of Buyer where permitted, even if this is not specifically required by law.

The transaction involves the following details:

• Mr. James, a director and the majority shareholder of the company, proposes that

#### WHAT THE PROTECTING INVESTORS

#### **INDICATORS MEASURE**

#### Extent of disclosure index (0–10)

- Approval process for related-party transactions
- Disclosure requirements in case of relatedparty transactions

#### Extent of director liability index (0–10)

Ability of minority shareholders to file a direct or derivative lawsuit

Ability of minority shareholders to hold interested parties and members of the approving body liable for prejudicial relatedparty transactions

Available legal remedies (damages, repayment of profits, fines, imprisonment and rescission of the transaction)

#### Ease of shareholder suits index (0–10)

Access to internal corporate documents (directly or through a government inspector)

Documents and information available during trial

#### Strength of investor protection index (0–10)

Simple average of the extent of disclosure, extent of director liability and ease of shareholder suits indices

the company purchase used trucks from another company he owns.

- The price is higher than the going price for used trucks, but the transaction goes forward.
- All required approvals are obtained, and all required disclosures made, though the transaction is prejudicial to Buyer.
- Shareholders sue the interested parties and the members of the board of directors.

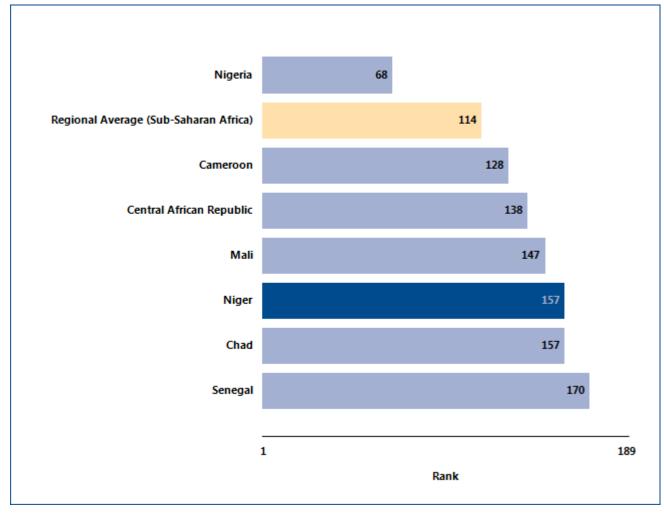
## Where does the economy stand today?

How strong are investor protections against selfdealing in Niger? The economy has a score of 3.3 on the strength of investor protection index, with a higher score indicating stronger protections (see the summary of scoring at the end of this chapter for details).

Globally, Niger stands at 157 in the ranking of 189 economies on the strength of investor protection

index (figure 7.1). While the indicator does not measure all aspects related to the protection of minority investors, a higher ranking does indicate that an economy's regulations offer stronger investor protections against self-dealing in the areas measured.

#### Figure 7.1 How Niger and comparator economies rank on the strength of investor protection index



### What are the changes over time?

While the most recent *Doing Business* data reflect how well regulations in Niger protect minority investors today, data over time show whether the protections have been strengthened (table 7.1). And the global

ranking on the strength of investor protection index over time shows whether the economy is slipping behind other economies in investor protections—or surpassing them.

#### Table 7.1 The strength of investor protections in Niger over time By *Doing Business* report year

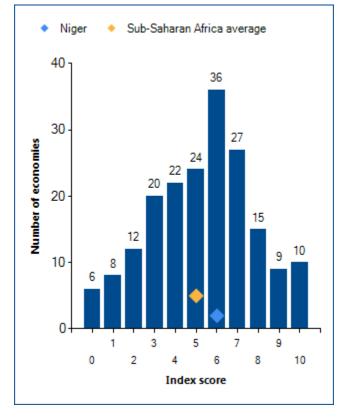
Indicator	DB2006	DB2007	DB2008	DB2009	DB2010	DB2011	DB2012	DB2013	DB2014
Rank								156	157
Extent of disclosure index (0-10)	6	6	6	6	6	6	6	6	6
Extent of director liability index (0-10)	1	1	1	1	1	1	1	1	1
Ease of shareholder suits index (0-10)	3	3	3	3	3	3	3	3	3
Strength of investor protection index (0- 10)	3.3	3.3	3.3	3.3	3.3	3.3	3.3	3.3	3.3

*Note:* n.a. = not applicable (the economy was not included in *Doing Business* for that year). DB2013 rankings shown are not last year's published rankings but comparable rankings for DB2013 that capture the effects of such factors as data corrections and the addition of 4 economies (Libya, Myanmar, San Marino and South Sudan) to the sample this year. *Source: Doing Business* database.

One way to put an economy's scores on the protecting investors indicators into context is to see where the economy stands in the distribution of scores across economies. Figure 7.2 highlights the score on the extent of disclosure index for Niger in 2013 and shows

#### Figure 7.2 How strong are disclosure requirements?

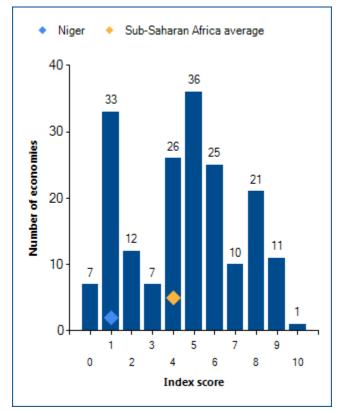
Number of economies with each score on the extent of disclosure index (0–10), 2013



*Note:* Higher scores indicate greater disclosure. *Source: Doing Business* database.

the number of economies with this score in 2013 as well as the regional average score. Figure 7.3 applies to the extent of director liability index, and figure 7.4 to the ease of shareholder suits index.

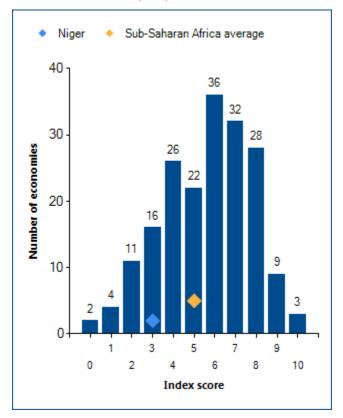
Figure 7.3 How strong is the liability regime for directors? Number of economies with each score on the extent of director liability index (0–10), 2013



*Note:* Higher scores indicate greater liability of directors. *Source: Doing Business* database.

#### Figure 7.4 How easy is accessing internal corporate documents?

Number of economies with each score on the ease of shareholder suits index (0-10), 2013



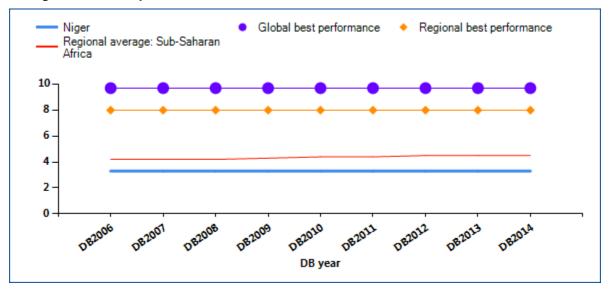
*Note:* Higher scores indicate greater minority shareholder access to evidence before and during trial. *Source: Doing Business* database.

The scores recorded over time for Niger on the strength of investor protection index may also be revealing (figure 7.5). Equally interesting may be the

changes over time in the regional average score on this index.

#### Figure 7.5 Have investor protections become stronger over time?

#### Strength of investor protection index (0–10)



*Note:* The higher the score, the stronger the protections. *Source: Doing Business* database.

Economies with the strongest protections of minority investors from self-dealing require detailed disclosure and define clear duties for directors. They also have well-functioning courts and up-to-date procedural rules that give minority shareholders the means to prove their case and obtain a judgment within a reasonable time. As a result, reforms to strengthen investor protections may move ahead on different fronts—such as through new or amended company laws, securities regulations or civil procedure rules. What investor protection reforms has *Doing Business* recorded in Niger (table 7.2)?

#### Table 7.2 How has Niger strengthened investor protections—or not? By *Doing Business* report year

DB year	Reform
DB2009	No reform as measured by Doing Business.
DB2010	No reform as measured by Doing Business.
DB2011	No reform as measured by Doing Business.
DB2012	No reform as measured by Doing Business.
DB2013	No reform as measured by Doing Business.
DB2014	No reform as measured by Doing Business.

*Note:* For information on reforms in earlier years (back to DB2006), see the *Doing Business* reports for these years, available at http://www.doingbusiness.org. *Source: Doing Business* database.

### What are the details?

The protecting investors indicators reported here for Niger are based on detailed information collected through a survey of corporate and securities lawyers about securities regulations, company laws and court rules of evidence and procedure. To construct the extent of disclosure, extent of director liability and ease of shareholder suits indices, scores are assigned to each based on a range of conditions relating to disclosure, director liability and shareholder suits in a standard case study transaction (see the data notes at the end of this chapter). The summary below shows the details underlying the scores for Niger.

#### Summary of scoring for the protecting investors indicators in Niger

Indicator	Niger	Sub-Saharan Africa average	OECD high income average
Extent of disclosure index (0-10)	6	5	7
Extent of director liability index (0-10)	1	4	5
Ease of shareholder suits index (0-10)	3	5	7
Strength of investor protection index (0-10)	3.3	4.5	6.2

Note: In cases where an economy's regional classification is "OECD high income," regional averages above are only displayed once.

	Score	Score description
Extent of disclosure index (0-10)	6	
What corporate body provides legally sufficient approval for the transaction?	3	Shareholders meeting and Mr. James is not allowed to vote
Whether disclosure of the conflict of interest by Mr. James to the board of directors is required?	1	Existence of a conflict without any specifics
Whether immediate disclosure of the transaction to the public and/or shareholders is required?	0	No disclosure obligation
Whether disclosure of the transaction in published periodic filings (annual reports) is required?	2	Disclosure on the transaction and Mr. James' conflict of interest
Whether an external body must review the terms of the transaction before it takes place?	0	No
Extent of director liability index (0-10)	1	
Whether shareholders can sue directly or derivatively for the damage that the Buyer-Seller transaction causes to the company?	1	Yes
Whether shareholders can hold Mr. James liable for the damage that the Buyer-Seller transaction causes to the company?	0	Not liable
Whether shareholders can hold members of the approving body liable for the damage that the Buyer-Seller transaction causes to the company?	0	Not liable

	Score	Score description
Whether a court can void the transaction upon a successful claim by a shareholder plaintiff?	0	Not possible or only in case of Seller's fraud or bad faith
Whether Mr. James pays damages for the harm caused to the company upon a successful claim by the shareholder plaintiff?	0	No
Whether Mr. James repays profits made from the transaction upon a successful claim by the shareholder plaintiff?	0	No
Whether fines and imprisonment can be applied against Mr. James?	0	No
Ease of shareholder suits index (0-10)	3	
Whether shareholders owning 10% or less of Buyer's shares can inspect transaction documents before filing suit?	0	No
Whether shareholders owning 10% or less of Buyer's shares can request an inspector to investigate the transaction?	0	No
Whether the plaintiff can obtain any documents from the defendant and witnesses during trial?	3	Any information that is relevant to the subject matter of the claim
Whether the plaintiff can request categories of documents from the defendant without identifying specific ones?	0	No
Whether the plaintiff can directly question the defendant and witnesses during trial?	0	No
Whether the level of proof required for civil suits is lower than that of criminal cases?	0	No
Strength of investor protection index (0-10)	3.3	

Taxes are essential. They fund the public amenities, infrastructure and services that are crucial for a properly functioning economy. But the level of tax rates needs to be carefully chosen—and needless complexity in tax rules avoided. According to *Doing Business* data, in economies where it is more difficult and costly to pay taxes, larger shares of economic activity end up in the informal sector—where businesses pay no taxes at all.

#### What do the indicators cover?

Using a case scenario, Doing Business measures the taxes and mandatory contributions that a medium-size company must pay in a given year as well as the administrative burden of paying taxes and contributions. This case scenario uses a set of financial statements and assumptions about transactions made over the year. Information is also compiled on the frequency of filing and payments as well as time taken to comply with tax laws. The ranking on the ease of paying taxes is the simple average of the percentile rankings on its component indicators: number of annual payments, time and total tax rate, with a threshold being applied to the total tax rate.<sup>1</sup> To make the data comparable across economies, several assumptions about the business and the taxes and contributions are used.

- TaxpayerCo is a medium-size business that started operations on January 1, 2011.
- The business starts from the same financial position in each economy. All the taxes and mandatory contributions paid during the second year of operation are recorded.
- Taxes and mandatory contributions are measured at all levels of government.

# WHAT THE PAYING TAXES INDICATORS MEASURE

#### Tax payments for a manufacturing company in 2012 (number per year adjusted for electronic and joint filing and payment)

Total number of taxes and contributions paid, including consumption taxes (value added tax, sales tax or goods and service tax)

Method and frequency of filing and payment

# Time required to comply with 3 major taxes (hours per year)

Collecting information and computing the tax payable

Completing tax return forms, filing with proper agencies

Arranging payment or withholding

Preparing separate tax accounting books, if required

#### Total tax rate (% of profit before all taxes)

Profit or corporate income tax

Social contributions and labor taxes paid by the employer

Property and property transfer taxes

Dividend, capital gains and financial transactions taxes

Waste collection, vehicle, road and other taxes

- Taxes and mandatory contributions include corporate income tax, turnover tax and all labor taxes and contributions paid by the company.
- A range of standard deductions and exemptions are also recorded.

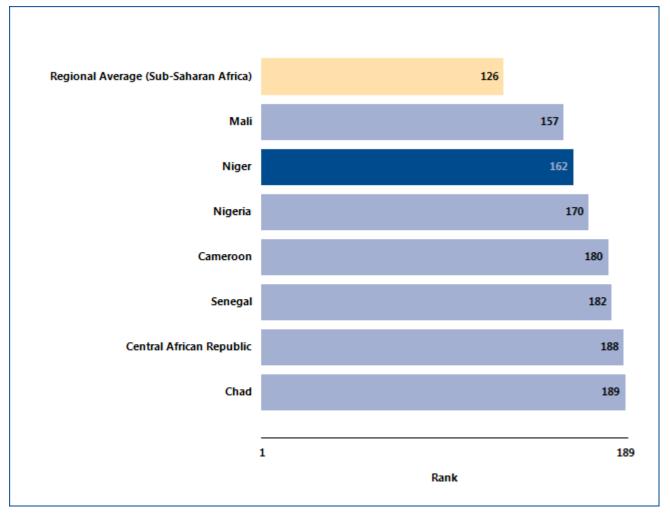
<sup>&</sup>lt;sup>1</sup> The threshold is defined as the highest total tax rate among the top 15% of economies in the ranking on the total tax rate. It is calculated and adjusted on a yearly basis. The threshold is not based on any economic theory of an "optimal tax rate" that minimizes distortions or maximizes efficiency in the tax system of an economy overall. Instead, it is mainly empirical in nature, set at the lower end of the distribution of tax rates levied on medium-size enterprises in the manufacturing sector as observed through the paying taxes indicators. This reduces the bias in the indicators toward economies that do not need to levy significant taxes on companies like the *Doing Business* standardized case study company because they raise public revenue in other ways—for example, through taxes on foreign companies, through taxes on sectors other than manufacturing or from natural resources (all of which are outside the scope of the methodology). This year's threshold is 25.5%.

# Where does the economy stand today?

What is the administrative burden of complying with taxes in Niger—and how much do firms pay in taxes? On average, firms make 41 tax payments a year, spend 270 hours a year filing, preparing and paying taxes and pay total taxes amounting to 48.0% of profit (see the summary at the end of this chapter for details).

Globally, Niger stands at 162 in the ranking of 189 economies on the ease of paying taxes (figure 8.1). The rankings for comparator economies and the regional average ranking provide other useful information for assessing the tax compliance burden for businesses in Niger.



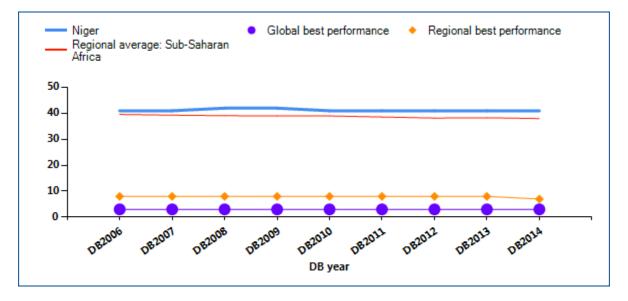


# What are the changes over time?

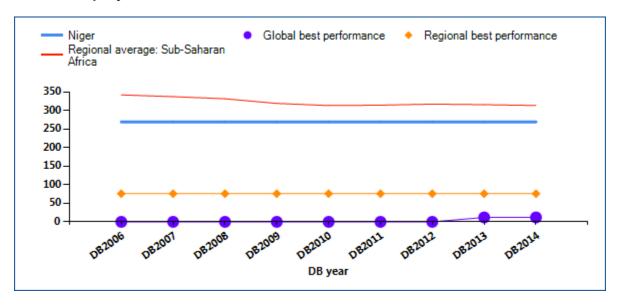
The benchmarks provided by the economies that over time have had the best performance regionally or globally on the number of payments or the time required to prepare and file taxes (figure 8.2) help show what is possible in easing the administrative burden of tax compliance. And changes in regional averages can show where Niger is keeping up—and where it is falling behind.

#### Figure 8.2 Has paying taxes become easier over time?

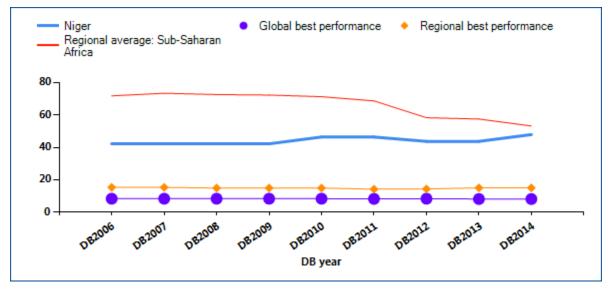
#### Payments (number per year)



Time (hours per year)



#### Total tax rate (% of profit)



*Note:* DB2013 rankings shown are not last year's published rankings but comparable rankings for DB2013 that capture the effects of such factors as data corrections and the addition of 4 economies (Libya, Myanmar, San Marino and South Sudan) to the sample this year. DB2013 rankings reflect changes to the methodology. For all economies with a total tax rate below the threshold of 25.5% applied in DB2014, the total tax rate is set at 25.5% for the purpose of calculating the ranking on the ease of paying taxes.

Economies around the world have made paying taxes faster and easier for businesses—such as by consolidating filings, reducing the frequency of payments or offering electronic filing and payment. Many have lowered tax rates. Changes have brought concrete results. Some economies simplifying tax payment and reducing rates have seen tax revenue rise. What tax reforms has *Doing Business* recorded in Niger (table 8.1)?

#### Table 8.1 How has Niger made paying taxes easier—or not? By *Doing Business* report year

DB year	Reform
DB2009	No reform as measured by Doing Business.
DB2010	No reform as measured by Doing Business.
DB2011	Niger reduced its corporate income tax rate.
DB2012	No reform as measured by Doing Business.
DB2013	No reform as measured by Doing Business.
DB2014	No reform as measured by Doing Business.

*Note:* For information on reforms in earlier years (back to DB2006), see the *Doing Business* reports for these years, available at http://www.doingbusiness.org. *Source: Doing Business* database.

## What are the details?

The indicators reported here for Niger are based on a standard set of taxes and contributions that would be paid by the case study company used by *Doing Business* in collecting the data (see the section in this chapter on what the indicators cover). Tax practitioners are asked to review standard financial statements as well as a standard list of transactions that the company completed during the year. Respondents are asked how much in taxes and mandatory contributions the business must pay and what the process is for doing so.

#### LOCATION OF STANDARDIZED COMPANY

#### **City:** Niamey

The taxes and contributions paid are listed in the summary below, along with the associated number of payments, time and tax rate.

Indicator	Niger	Sub-Saharan Africa average	OECD high income average
Payments (number per year)	41	38	12
Time (hours per year)	270	314	175
Profit tax (%)	21.5	18.4	16.1
Labor tax and contributions (%)	20.1	13.7	23.1
Other taxes (%)	6.3	21.3	2.0
Total tax rate (% profit)	48.0	53.3	41.3

#### Summary of tax rates and administrative burden in Niger

Note: In cases where an economy's regional classification is "OECD high income," regional averages above are only displayed once.

Tax or mandatory contribution			Statutory tax rate		rate (% of	Notes on total tax rate
Corporate income tax	2	30	30%	taxable profit	20.8	
Social security tax	12	120	15.4%	gross salaries	17.4	
Business license	3		Fixed rate and proportiona I duty	rental value	3.5	

Tax or mandatory contribution	Payments (number)	Notes on payments	Time (hours)	Statutory tax rate		Total tax rate (% of profit)	Notes on total tax rate
Apprenticeship tax	1		0	2%	gross salaries	2.2	
Real estate tax	4		0	1.5%	property value	1.5	
Vehicle tax	1		0	varies from XOF 5,000 to XOF 60,000	fixed fee depending on type of vehicle	0.8	
Capital gains tax	1		0	15%	capital gains	0.8	
Insurance tax	1		0	12%, 36%	insurance premium	0.5	
Tax on interest	0		0	15%	interest income	0.4	
Advertising tax	1		0	various rates		0.1	
Fuel tax	1		0		included in fuel price	0	small amount
Value added tax (VAT)	12		120	19%	value added	0	not included
Stamp duty on contracts	1		0	XOF 1,500	per page	0	small amount
Stamp duty on property transfer	1		0			0	small amount
Totals	41		270			48.0	

In today's globalized world, making trade between economies easier is increasingly important for business. Excessive document requirements, burdensome customs procedures, inefficient port operations and inadequate infrastructure all lead to extra costs and delays for exporters and importers, stifling trade potential. Research shows that exporters in developing countries gain more from a 10% drop in their trading costs than from a similar reduction in the tariffs applied to their products in global markets.

#### What do the indicators cover?

Doing Business measures the time and cost (excluding tariffs and the time and cost for sea transport) associated with exporting and importing a standard shipment of goods by sea transport, and the number of documents necessary to complete the transaction. The indicators cover procedural requirements such as documentation requirements and procedures at customs and other regulatory agencies as well as at the port. They also cover trade logistics, including the time and cost of inland transport to the largest business city. The ranking on the ease of trading across borders is the simple average of the percentile rankings on its component indicators: documents, time and cost to export and import.

To make the data comparable across economies, *Doing Business* uses several assumptions about the business and the traded goods.

The business:

- Is of medium size and employs 60 people.
- Is located in the periurban area of the economy's largest business city.
- Is a private, limited liability company, domestically owned, formally registered and operating under commercial laws and regulations of the economy.

The traded goods:

• Are not hazardous nor do they include

# WHAT THE TRADING ACROSS BORDERS

#### **INDICATORS MEASURE**

# Documents required to export and import (number)

Bank documents

Customs clearance documents

- Port and terminal handling documents
- **Transport documents**

#### Time required to export and import (days)

- Obtaining, filling out and submitting all the documents
- Inland transport and handling
- Customs clearance and inspections
- Port and terminal handling
- Does not include sea transport time

# Cost required to export and import (US\$ per container)

All documentation Inland transport and handling Customs clearance and inspections Port and terminal handling

Official costs only, no bribes

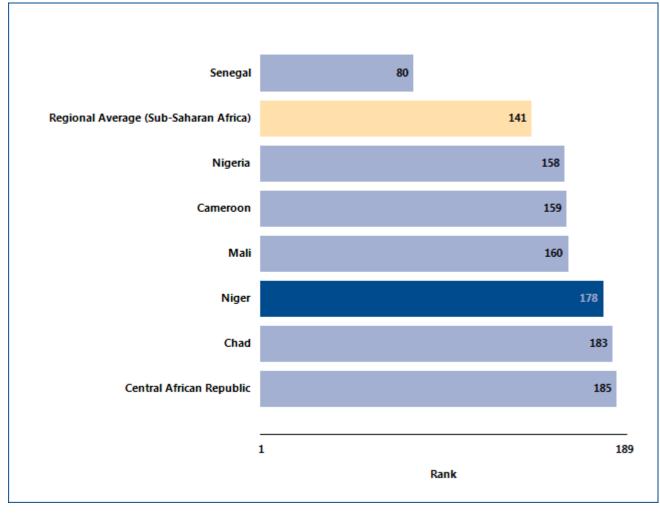
military items.

- Do not require refrigeration or any other special environment.
- Do not require any special phytosanitary or environmental safety standards other than accepted international standards.
- Are one of the economy's leading export or import products.
- Are transported in a dry-cargo, 20-foot full container load.

## Where does the economy stand today?

What does it take to export or import in Niger? According to data collected by *Doing Business*, exporting a standard container of goods requires 8 documents, takes 57 days and costs \$4475. Importing the same container of goods requires 10 documents, takes 62 days and costs \$4500 (see the summary of procedures and documents at the end of this chapter for details). Globally, Niger stands at 178 in the ranking of 189 economies on the ease of trading across borders (figure 9.1). The rankings for comparator economies and the regional average ranking provide other useful information for assessing how easy it is for a business in Niger to export and import goods.

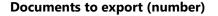
#### Figure 9.1 How Niger and comparator economies rank on the ease of trading across borders

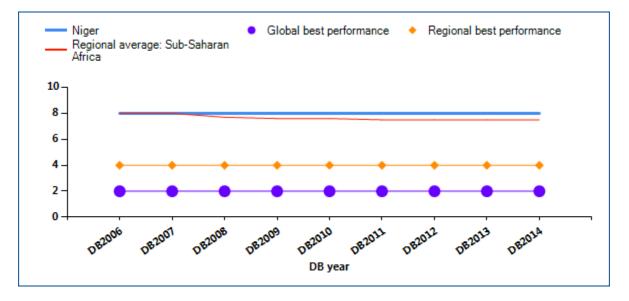


# What are the changes over time?

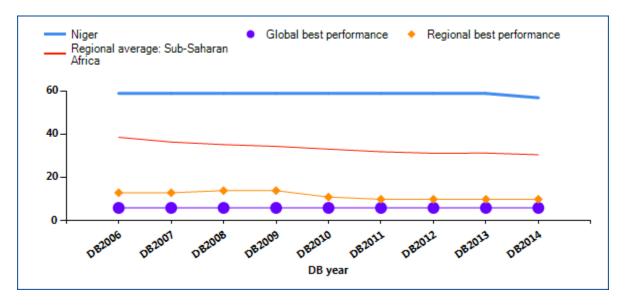
The benchmarks provided by the economies that over time have had the best performance regionally or globally on the documents, time or cost required to export or import (figure 9.2) help show what is possible in making it easier to trade across borders. And changes in regional averages can show where Niger is keeping up—and where it is falling behind.

#### Figure 9.2 Has trading across borders become easier over time?

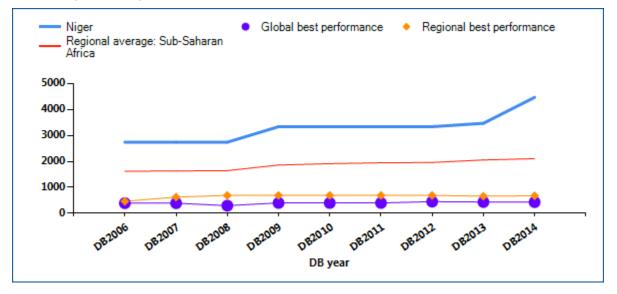




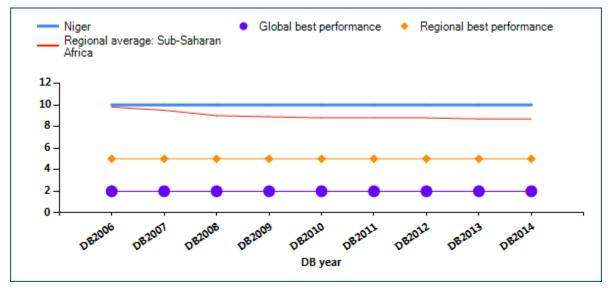
Time to export (days)



#### Cost to export (US\$ per container)

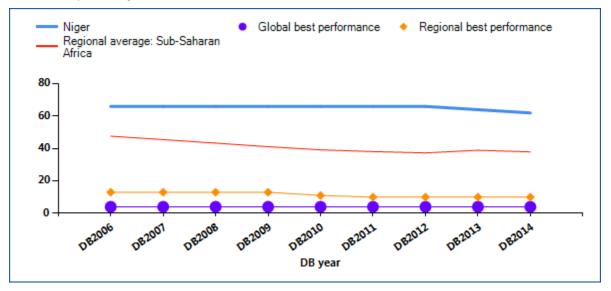


#### **Documents to import (number)**

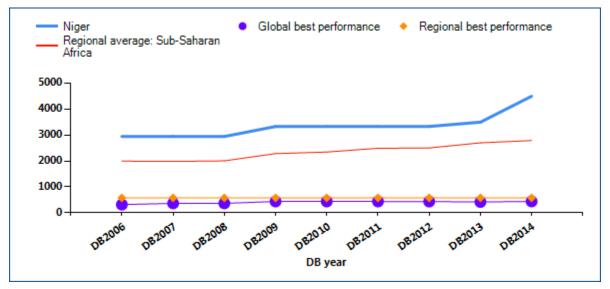


### TRADING ACROSS BORDERS

#### Time to import (days)



### Cost to import (US\$ per container)



*Note:* DB2013 rankings shown are not last year's published rankings but comparable rankings for DB2013 that capture the effects of such factors as data corrections and the addition of 4 economies (Libya, Myanmar, San Marino and South Sudan) to the sample this year.

### TRADING ACROSS BORDERS

In economies around the world, trading across borders as measured by *Doing Business* has become faster and easier over the years. Governments have introduced tools to facilitate trade—including single windows, risk-based inspections and electronic data interchange systems. These changes help improve the trading environment and boost firms' international competitiveness. What trade reforms has *Doing Business* recorded in Niger (table 9.1)?

Table 9.1 How has Niger made trading across borders easier—or not? By *Doing Business* report year

DB year	Reform
DB2009	No reform as measured by Doing Business.
DB2010	No reform as measured by Doing Business.
DB2011	No reform as measured by Doing Business.
DB2012	No reform as measured by Doing Business.
DB2013	Niger reduced the time to import by expanding and optimizing the use of an electronic data interchange system for customs clearance.
DB2014	No reform as measured by Doing Business.

*Note:* For information on reforms in earlier years (back to DB2006), see the *Doing Business* reports for these years, available at http://www.doingbusiness.org. *Source: Doing Business* database.

### TRADING ACROSS BORDERS

### What are the details?

The indicators reported here for Niger are based on a set of specific procedural requirements for trading a standard shipment of goods by ocean transport (see the section in this chapter on what the indicators cover). Information on the procedures as well as the required documents and the time and cost to complete each procedure is collected from local freight forwarders, shipping lines, customs brokers, port officials and banks.

#### LOCATION OF STANDARDIZED COMPANY

#### **City:** Niamey

The procedural requirements, and the associated time and cost, for exporting and importing a standard shipment of goods are listed in the summary below, along with the required documents.

### Summary of procedures and documents for trading across borders in Niger

Indicator	Niger	Sub-Saharan Africa average	OECD high income average
Documents to export (number)	8	8	4
Time to export (days)	57	31	11
Cost to export (US\$ per container)	4,475	2,108	1,070
Documents to import (number)	10	9	4
Time to import (days)	62	38	10
Cost to import (US\$ per container)	4,500	2,793	1,090

Note: In cases where an economy's regional classification is "OECD high income," regional averages above are only displayed once.

Procedures to export	Time (days)	Cost (US\$)
Documents preparation	36	665
Customs clearance and technical control	3	430
Ports and terminal handling	5	380
Inland transportation and handling	13	3,000
Totals	57	4,475

Procedures to import	Time (days)	Cost (US\$)
Documents preparation	36	700

Procedures to import	Time (days)	Cost (US\$)
Customs clearance and technical control	8	430
Ports and terminal handling	4	370
Inland transportation and handling	14	3,000
Totals	62	4,500

Docu	ments	to e	export

Bill of lading

Certificate of origin

Commercial invoice

Customs export declaration

Export license

Packing list

Terminal handling receipts

Transit document TRIE (Convention Transit Routier Inter-Etats)

Documents to import
Bill of lading
Cargo release order
Cargo tracking note (BESC)
Collection order
Commercial invoice
Customs import declaration
Import license
Packing list
Terminal handling receipts
Transit document TRIE (Convention Transit Routier Inter-Etats)

Effective commercial dispute resolution has many benefits. Courts are essential for entrepreneurs because they interpret the rules of the market and protect economic rights. Efficient and transparent courts encourage new business relationships because businesses know they can rely on the courts if a new customer fails to pay. Speedy trials are essential for small enterprises, which may lack the resources to stay in business while awaiting the outcome of a long court dispute.

#### What do the indicators cover?

*Doing Business* measures the efficiency of the judicial system in resolving a commercial dispute before local courts. Following the step-by-step evolution of a standardized case study, it collects data relating to the time, cost and procedural complexity of resolving a commercial lawsuit. The ranking on the ease of enforcing contracts is the simple average of the percentile rankings on its component indicators: procedures, time and cost.

The dispute in the case study involves the breach of a sales contract between 2 domestic businesses. The case study assumes that the court hears an expert on the quality of the goods in dispute. This distinguishes the case from simple debt enforcement. To make the data comparable across economies, *Doing Business* uses several assumptions about the case:

- The seller and buyer are located in the economy's largest business city.
- The buyer orders custom-made goods, then fails to pay.
- The seller sues the buyer before a competent court.
- The value of the claim is 200% of income per capita.
- The seller requests a pretrial attachment to secure the claim.

## WHAT THE ENFORCING CONTRACTS

### **INDICATORS MEASURE**

# Procedures to enforce a contract through the courts (number)

Steps to file and serve the case

Steps for trial and judgment

Steps to enforce the judgment

# Time required to complete procedures (calendar days)

Time to file and serve the case

Time for trial and obtaining judgment

Time to enforce the judgment

# Cost required to complete procedures (% of claim)

Average attorney fees

Court costs

Enforcement costs

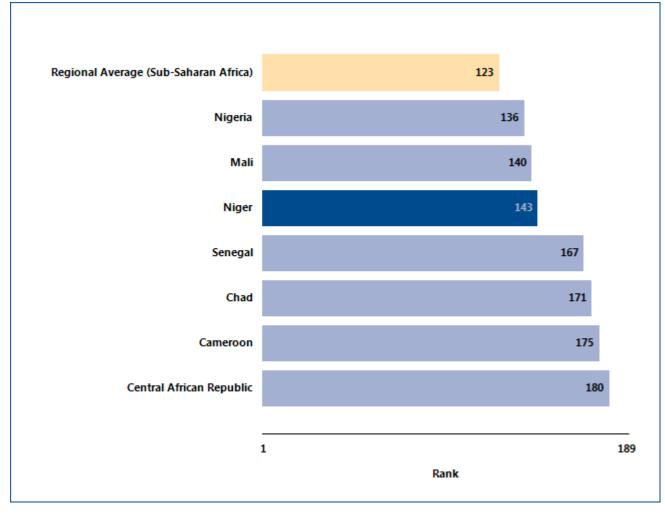
- The dispute on the quality of the goods requires an expert opinion.
- The judge decides in favor of the seller; there is no appeal.
- The seller enforces the judgment through a public sale of the buyer's movable assets.

### Where does the economy stand today?

How efficient is the process of resolving a commercial dispute through the courts in Niger? According to data collected by *Doing Business*, contract enforcement takes 545 days, costs 59.6% of the value of the claim and requires 39 procedures (see the summary at the end of this chapter for details).

Globally, Niger stands at 143 in the ranking of 189 economies on the ease of enforcing contracts (figure 10.1). The rankings for comparator economies and the regional average ranking provide other useful benchmarks for assessing the efficiency of contract enforcement in Niger.





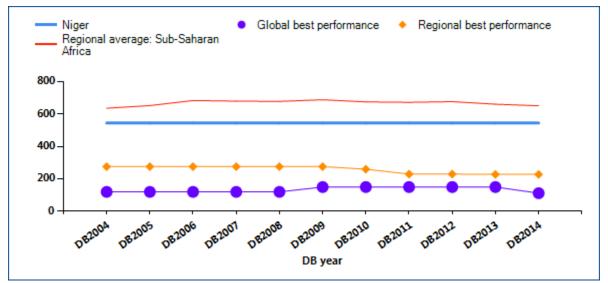
Source: Doing Business database.

### What are the changes over time?

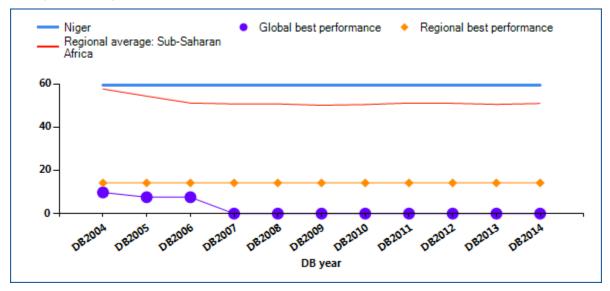
The benchmarks provided by the economies that over time have had the best performance regionally or globally on the number of steps, time or cost required to enforce a contract through the courts (figure 10.2) help show what is possible in improving the efficiency of contract enforcement. And changes in regional averages can show where Niger is keeping up—and where it is falling behind.



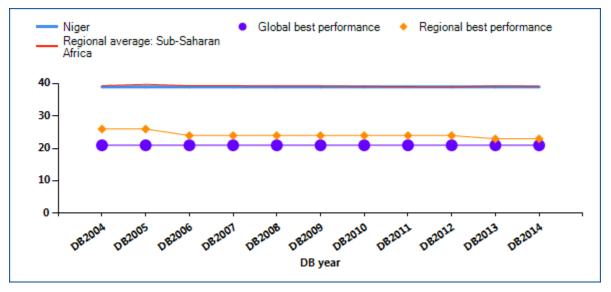




#### Cost (% of claim)



#### **Procedures (number)**



*Note:* DB2013 rankings shown are not last year's published rankings but comparable rankings for DB2013 that capture the effects of such factors as data corrections and the addition of 4 economies (Libya, Myanmar, San Marino and South Sudan) to the sample this year.

Economies in all regions have improved contract enforcement in recent years. A judiciary can be improved in different ways. Higher-income economies tend to look for ways to enhance efficiency by introducing new technology. Lower-income economies often work on reducing backlogs by introducing periodic reviews to clear inactive cases from the docket and by making procedures faster. What reforms making it easier (or more difficult) to enforce contracts has *Doing Business* recorded in Niger (table 10.1)?

### Table 10.1 How has Niger made enforcing contracts easier—or not?

By Doing Business report year

DB year	Reform
DB2009 No reform as measured by Doing Business.	
DB2010 No reform as measured by Doing Business.	
DB2011 No reform as measured by Doing Business.	
DB2012 No reform as measured by Doing Business.	
DB2013 No reform as measured by Doing Business.	
DB2014	No reform as measured by Doing Business.

*Note:* For information on reforms in earlier years (back to DB2005), see the *Doing Business* reports for these years, available at http://www.doingbusiness.org. *Source: Doing Business* database.

### What are the details?

The indicators reported here for Niger are based on a set of specific procedural steps required to resolve a standardized commercial dispute through the courts (see the section in this chapter on what the indicators cover). These procedures, and the time and cost of completing them, are identified through study of the codes of civil procedure and other court regulations, as well as through surveys completed by local litigation lawyers (and, in a quarter of the economies covered by *Doing Business*, by judges as well).

COURT NAME	
City:	Niamey
Claim Value LCU:	349152
Court Name:	Niamey First Instance Tribunal

The procedures for resolving a commercial lawsuit, and the associated time and cost, are listed in the summary below.

Summary of procedures for enforcing a contract in Niger-and the time and cost

Indicator	Niger		OECD high income average
Time (days)	545	652	529
Filing and service	30		
Trial and judgment	365		
Enforcement of judgment	150		
Cost (% of claim)	59.6	51.1	21.0
Attorney cost (% of claim)	30.0		
Court cost (% of claim)	12.0		
Enforcement Cost (% of claim)	17.6		
Procedures (number)	39	39	31

*Note:* In cases where an economy's regional classification is "OECD high income," regional averages above are only displayed once.

No.	Procedure
	Filing and service:
1	A third person formally notifies Defendant: A person other than the Plaintiff or his lawyer, such as a notary public, formally notifies Defendant of Plaintiff's request for payment.
2	Mandatory conciliation or mediation: Plaintiff invites Defendant to settle the dispute. Because conciliation or mediation fails, Plaintiff is required to submit a written document to the judge proving that conciliation or mediation- prior to initiating the lawsuit- has failed.
3	Plaintiff's hiring of lawyer: Plaintiff hires a lawyer to represent him before the court.
*	Plaintiff's filing of summons and complaint: Plaintiff files his summons and complaint with the court, orally or in writing.
*	Plaintiff's payment of court fees: Plaintiff pays court duties, stamp duties, or any other type of court fee.
4	Registration of court case: The court administration registers the lawsuit or court case. This includes assigning a reference number to the lawsuit or court case.
*	Assignment of court case to a judge: The court case is assigned to a specific judge through a random procedure, automated system, ruling of an administrative judge, court officer, etc.
5	Plaintiff's request for service: Plaintiff makes a written request to the court that process be served on Defendant.
6	Delivery of summons and complaint to person authorized to perform service of process on Defendant: The judge or a court officer delivers the summons to a summoning office, officer, or authorized person (including Plaintiff), for service of process on Defendant.
*	Arrangements for physical delivery of summons and complaint: Plaintiff takes whatever steps are necessary to arrange for physical service of process on Defendant, such as instructing a court officer or a (private) bailiff.
*	Mailing of summons and complaint: Court or process server, including (private) bailiff, mails summons and complaint to Defendant.
7	First attempt at physical delivery: A first attempt to physically deliver summons and complaint to Defendant is successful in the majority of cases.
*	Proof of service: Plaintiff submits proof of service to court.
*	Application for pre-judgment attachment: Plaintiff submits an application in writing for the attachment of Defendant's property prior to judgment. (see assumption 5)
*	Decision on pre-judgment attachment: The judge decides whether to grant Plaintiff's request for pre- judgment attachment of Defendant's property and notifies Plaintiff and Defendant of the decision. This step may include requesting that Plaintiff submit guarantees or bonds to secure Defendant
8	Pre-judgment attachment.: Defendant's property is attached prior to judgment. Attachment is either physical or achieved by registering, marking, debiting or separating assets. (see assumption 5)

No.	Procedure
	Trial and judgment:
*	Defendant's filing of preliminary exemptions: Defendant presents preliminary exemptions to the court. Preliminary exemptions differ from answers on the merits of the claim. Examples of preliminary exemptions are statute of limitations, jurisdictions, etc.
*	Plaintiff's answer to preliminary exemptions: Plaintiff responds to the preliminary exemptions raised by Defendant.
9	Judge's resolution on preliminary exemptions: Judge decides on preliminary exemptions separately from the merits of the case.
10	Defendant's filing of defense or answer to Plaintiff's claim: Defendant files a written pleading which includes his defense or answer on the merits of the case. Defendant's written answer may or may not include witness statements, expert statements, the documents Defendant relies on as evidence and the legal authori
11	Plaintiff's written response to Defendant's defense or answer: Plaintiff responds to Defendant's defense or answer with a written pleading. Plaintiff's answer may or may not include a witness statements or expert (witness) statements.
12	Filing of pleadings: Plaintiff and Defendant file written pleadings and submissions with the court and transmit copies of the written pleadings or submissions to one another. The pleadings may or may not include witness statements or expert (witness) statements.
13	Adjournments: Court procedure is delayed because one or both parties request and obtain an adjournment to submit written pleadings.
*	Court appointment of independent expert: Judge appoints, either at the parties' request or at his own initiative, an independent expert to decide whether the quality of the goods Plaintiff delivered to Defendant is adequate. (see assumption 6-b of this case)
14	Notification of court-appointment of independent expert: The court notifies both parties that the court is appointing an independent expert. (see assumption 6-b of this case)
*	Delivery of expert report by court-appointed expert: The independent expert appointed by the court delivers his or her expert report to the court. (see assumption 6-b of this case)
*	Setting of date(s) for oral hearing or trial: The judge sets the date(s) for the oral hearing or trial.
15	Oral hearing (prevalent in civil law): The parties argue the merits of the case at an oral hearing before the judge. Witnesses and a court-appointed independent expert may be heard and questioned at the oral hearing.
16	Judgment date: The judge sets a date for delivery of the judgment.
17	Notification of judgment in court: The parties are notified of the judgment at a court hearing.
18	Writing of judgment: The judge produces a written copy of the judgment.
19	Registration of judgment: The court office registers the judgment after receiving a written copy of the judgment.

No.	Procedure	
20	Court notification of availability of the written judgment: The court notifies the parties that the written judgment is available at the courthouse.	
21	Plaintiff's receipt of a copy of written judgment: Plaintiff receives a copy of the written judgment.	
22	Notification of Defendant of judgment: Plaintiff or court formally notifies the Defendant of the judgment. The appeal period starts to run the day the Defendant is formally notified of the judgment.	
23	Appeal period: By law, Defendant has the opportunity to appeal the judgment during a period specified in the law. Defendant decides not to appeal. Judgment becomes final the day the appeal period ends.	
24	Reimbursement by Defendant of Plaintiff's court fees: The judgment obliges Defendant to reimburse Plaintiff for the court fees Plaintiff has advanced, because Defendant has lost the case.	
	Enforcement of judgment:	
*	Plaintiff's hiring of lawyer: Plaintiff hires a lawyer to enforce the judgment or continues to be represented by a lawyer during the enforcement of judgment phase.	
25	Plaintiff's approaching of court enforcement officer or (private) bailiff to enforce the judgment: To enforce the judgment, Plaintiff approaches a court enforcement officer such as a court bailiff or sheriff, or a private bailiff.	
26	Publication of judgment: The judgment must be published in an official journal, gazette or local newspaper.	
*	Plaintiff's request for enforcement order: Plaintiff applies to the court to obtain the enforcement order ('seal' on judgment).	
27	Plaintiff's advancement of enforcement fees: Plaintiff pays the fees related to the enforcement of the judgment.	
28	Attachment of enforcement order to judgment: The judge attaches the enforcement order ('seal') to the judgment.	
*	Delivery of enforcement order: The court's enforcement order is delivered to a court enforcement officer or a (private) bailiff.	
*	Plaintiff's request for physical enforcement: As Plaintiff fears that Defendant might physically resist the attachment of its movable goods, Plaintiff addresses a request to the judge or to the police authorities to obtain police assistance during the attachment of Defendant's movable goods.	
29	Judge's order for physical enforcement: The judge orders the police to assist with the physical enforcement of the attachment of Defendant's movable goods.	
30	Request to Defendant to comply voluntarily with judgment: Plaintiff, a court enforcement officer or a (private) bailiff requests Defendant to voluntarily comply with the judgment, giving Defendant a last chance to comply voluntarily with the judgment.	
31	Identification of Defendant's assets for attachment by court official or Defendant: Judge, a court enforcement officer, a (private) bailiff or the Defendant himself identifies Defendant's movable assets for attachment.	

No.	Procedure
32	Contestation of selection of assets identified for attachment: The party, Plaintiff or Defendant, who was not involved in the designation of the assets to be attached, contests the selection of assets for attachment.
33	Attachment: Defendant's movable goods are attached (physically or by registering, marking or separating assets).
34	Report on execution of attachment: A court enforcement officer or private process server delivers a report on the attachment of Defendant's movable goods to the judge.
35	Call for public auction: The judge calls a public auction by, for example, advertising or publication in the newspapers.
36	Sale through public auction: The Defendant's movable property is sold at public auction.
37	Distribution of proceeds: The proceeds of the public auction are distributed to various creditors (including Plaintiff), according to the rules of priority.
38	Reimbursement of Plaintiff's enforcement fees: Defendant reimburses Plaintiff's enforcement fees which Plaintiff had advanced previously.
39	Payment: Court orders that the proceeds of the public auction or the direct sale be delivered to Plaintiff.

A robust bankruptcy system functions as a filter, ensuring the survival of economically efficient companies and reallocating the resources of inefficient ones. Fast and cheap insolvency proceedings result in the speedy return of businesses to normal operation and increase returns to creditors. By improving the expectations of creditors and debtors about the outcome of insolvency proceedings, well-functioning insolvency systems can facilitate access to finance, save more viable businesses and thereby improve growth and sustainability in the economy overall.

#### What do the indicators cover?

Doing Business studies the time, cost and outcome of insolvency proceedings involving domestic entities. It does not measure insolvency proceedings of individuals and financial institutions. The data are derived from survey responses by local insolvency practitioners and verified through a study of laws and regulations as well as public information on bankruptcy systems.

The ranking on the ease of resolving insolvency is based on the recovery rate, which is recorded as cents on the dollar recouped by creditors through reorganization, liquidation or debt enforcement (foreclosure) proceedings. The recovery rate is a function of time, cost and other factors, such as lending rate and the likelihood of the company continuing to operate.

To make the data comparable across economies, *Doing Business* uses several assumptions about the business and the case. It assumes that the company:

- Is a domestically owned, limited liability company operating a hotel.
- Operates in the economy's largest business city.
- Has 201 employees, 1 main secured creditor and 50 unsecured creditors.

### WHAT THE RESOLVING INSOLVENCY INDICATORS MEASURE

#### Time required to recover debt (years)

Measured in calendar years

Appeals and requests for extension are included

# Cost required to recover debt (% of debtor's estate)

Measured as percentage of estate value

Court fees

Fees of insolvency administrators

Lawyers' fees

Assessors' and auctioneers' fees

Other related fees

#### Outcome

Whether business continues operating as a going concern or business assets are sold piecemeal

# Recovery rate for creditors (cents on the dollar)

Measures the cents on the dollar recovered by creditors

Present value of debt recovered

Official costs of the insolvency proceedings are deducted

Depreciation of furniture is taken into account

Outcome for the business (survival or not) affects the maximum value that can be recovered

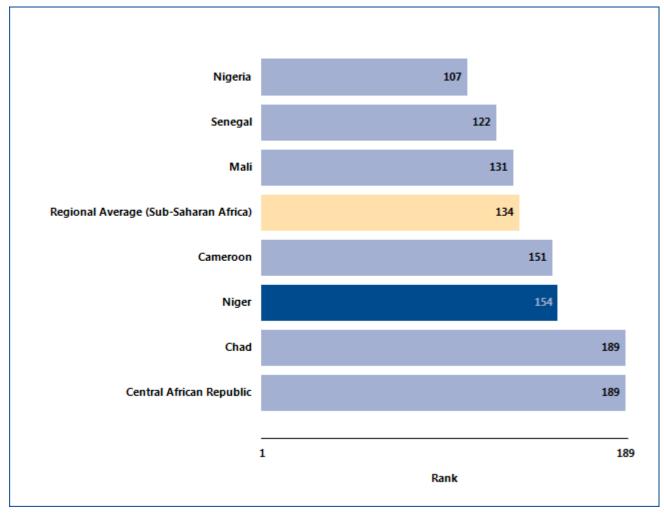
 Has a higher value as a going concern—and the efficient outcome is either reorganization or sale as a going concern, not piecemeal liquidation.

### Where does the economy stand today?

Speed, low costs and continuation of viable businesses characterize the top-performing economies. How efficient are insolvency proceedings in Niger? According to data collected by *Doing Business*, resolving insolvency takes 5.0 years on average and costs 18% of the debtor's estate, with the most likely outcome being that the company will be sold as piecemeal sale. The average recovery rate is 14.9 cents on the dollar.

Globally, Niger stands at 154 in the ranking of 189 economies on the ease of resolving insolvency (figure 11.1). The rankings for comparator economies and the regional average ranking provide other useful benchmarks for assessing the efficiency of insolvency proceedings in Niger.

#### Figure 11.1 How Niger and comparator economies rank on the ease of resolving insolvency

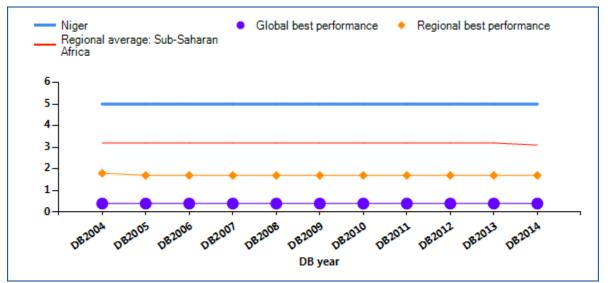


### What are the changes over time?

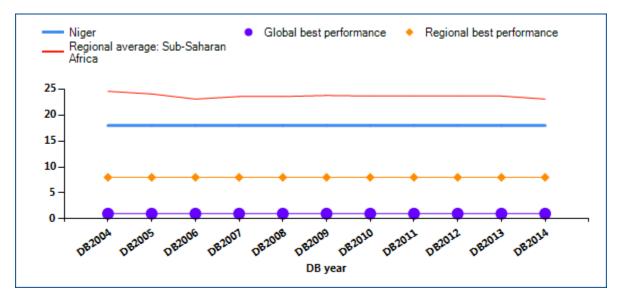
The benchmarks provided by the economies that over time have had the best performance regionally or globally on the time or cost of insolvency proceedings or on the recovery rate (figure 11.2) help show what is possible in improving the efficiency of insolvency proceedings. And changes in regional averages can show where Niger is keeping up—and where it is falling behind.



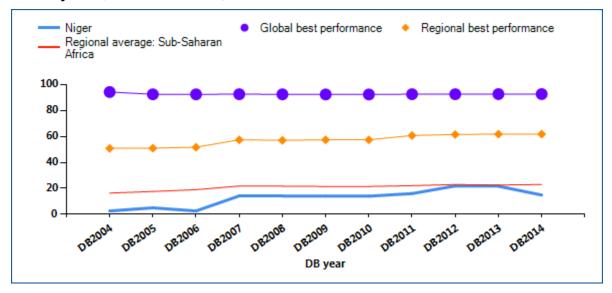




#### Cost (% of estate)



#### Recovery rate (cents on the dollar)



*Note:* DB2013 rankings shown are not last year's published rankings but comparable rankings for DB2013 that capture the effects of such factors as data corrections and the addition of 4 economies (Libya, Myanmar, San Marino and South Sudan) to the sample this year. "No practice" indicates that in each of the previous 5 years the economy had no cases involving a judicial reorganization, judicial liquidation or debt enforcement procedure (foreclosure). This means that creditors are unlikely to recover their money through a formal legal process (in or out of court). The recovery rate for "no practice" economies is 0. Regional averages on time and cost exclude economies with a "no practice" mark. *Source: Doing Business* database.

A well-balanced bankruptcy system distinguishes companies that are financially distressed but economically viable from inefficient companies that should be liquidated. But in some insolvency systems even viable businesses are liquidated. This is starting to change. Many recent reforms of bankruptcy laws have been aimed at helping more of the viable businesses survive. What insolvency reforms has *Doing Business* recorded in Niger (table 11.1)?

### Table 11.1 How has Niger made resolving insolvency easier—or not? By *Doing Business* report year

DB year	Reform
DB2009	No reform as measured by Doing Business.
DB2010	No reform as measured by Doing Business.
DB2011	No reform as measured by Doing Business.
DB2012	No reform as measured by Doing Business.
DB2013	No reform as measured by Doing Business.
DB2014	No reform as measured by Doing Business.

*Note:* For information on reforms in earlier years (back to DB2005), see the *Doing Business* reports for these years, available at http://www.doingbusiness.org. *Source: Doing Business* database.

Doing Business measures flexibility in the regulation of employment, specifically as it affects the hiring and redundancy of workers and the rigidity of working hours. Over the period from 2007 to 2011 improvements were made to align the methodology for the employing workers indicators with the letter and spirit of the International Labour Organization (ILO) conventions. Only 4 of the 188 ILO conventions cover areas measured by Doing Business: employee termination, weekend work, holiday with pay and night work. The Doing Business methodology is fully consistent with these 4 conventions. The ILO conventions covering areas related to the Employing Workers indicators do not include the ILO core labor standards-8 conventions covering the right to collective bargaining, the elimination of forced labor, the abolition of child labor and equitable treatment in employment practices.

Between 2009 and 2011 the World Bank Group worked with a consultative group-including labor lawyers, employer and employee representatives, and experts from the ILO, OECD, civil society and the private sector-to review the employing workers methodology and explore future areas of research.<sup>1</sup> A full report with the conclusions of the consultative available group is at http://www.doingbusiness.org/methodology/employin g-workers.

This year *Doing Business* continued research collecting additional data on regulations covering the probationary period for new employees.

*Doing Business 2014* presents the data on the employing workers indicators in an annex. The report does not present rankings of economies on the employing workers indicators nor include the topic in the aggregate ranking on the ease of doing business. Detailed data collected on labor regulations and the employing workers methodology proposed by the consultative group are available on the *Doing Business* website (http://www.doingbusiness.org). The data on employing workers are based on a detailed survey of employment regulations that is completed by local lawyers and public officials. Employment laws and regulations as well as secondary sources are reviewed to ensure accuracy.

To make the data comparable across economies, several assumptions about the worker and the business are used.

The worker:

- Earns a salary plus benefits equal to the economy's average wage during the entire period of his employment.
- Has a pay period that is the most common for workers in the economy.
- Is a lawful citizen who belongs to the same race and religion as the majority of the economy's population.
- Resides in the economy's largest business city.
- Is not a member of a labor union, unless membership is mandatory.

The business:

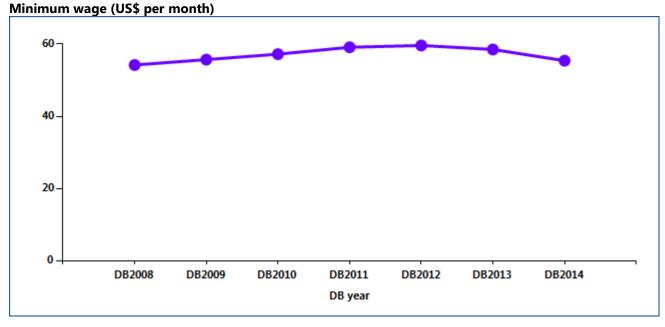
- Is a limited liability company.
- Operates in the economy's largest business city.
- Is 100% domestically owned.
- Operates in the manufacturing sector.
- Has 60 employees.
- Is subject to collective bargaining agreements in economies where such agreements cover more than half the manufacturing sector and apply even to firms not party to them.
- Abides by every law and regulation but does not grant workers more benefits than mandated by law, regulation or (if applicable) collective bargaining agreement.

### What do some of the data show?

One of the employing workers indicators is the difficulty of hiring index. This measure assesses, among other things, the minimum wage for a 19-year-old

worker in his or her first job. *Doing Business* data show the trend in the minimum wage applied by Niger (figure 12.1).

Figure 12.1 Has the minimum wage for a 19-year-old worker or an apprentice increased over time?



*Note:* A horizontal line along the x-axis of the figure indicates that the economy has no minimum wage. *Source: Doing Business* database.

Employment laws are needed to protect workers from arbitrary or unfair treatment and to ensure efficient contracting between employers and workers. Many economies that changed their labor regulations in the past 5 years did so in ways that increased labor market flexibility. What changes did Niger adopt that affected the *Doing Business* indicators on employing workers (table 12.1)?

#### Table 12.1 What changes did Niger make in employing workers in 2013?

DB year	Reform
DB2009	No reform as measured by Doing Business.
DB2010	No reform as measured by Doing Business.
DB2011	No reform as measured by Doing Business.
DB2012	No reform as measured by Doing Business.
DB2013	No reform as measured by Doing Business.
DB2014	Niger increased the maximum cumulative duration of fixed- term contracts.

### What are the details?

The data on employing workers reported here for Niger are based on a detailed survey of employment regulations that is completed by local lawyers and public officials. Employment laws and regulations as well as secondary sources are reviewed to ensure accuracy.

#### **Rigidity of employment index**

The rigidity of employment index measures 3 areas of labor regulation: difficulty of hiring, rigidity of hours and difficulty of redundancy.

#### Difficulty of hiring index

The difficulty of hiring index measures whether fixedterm contracts are prohibited for permanent tasks; the maximum cumulative duration of fixed-term contracts; and the ratio of the minimum wage for a trainee or first-time employee to the average value added per worker. (The average value added per worker is the ratio of an economy's gross national income per capita to the working-age population as a percentage of the total population.)

Difficulty of hiring index	Data	
Fixed-term contracts prohibited for permanent tasks?	Yes	
Maximum length of a single fixed-term contract (months)	24 months Art. 60	
Maximum length of fixed-term contracts, including renewals (months)	48	
Minimum wage for a 19-year old worker or an apprentice (US\$/month)	55.4	
Ratio of minimum wage to value added per worker	0.85	

### Rigidity of hours index

The rigidity of hours index has 5 components: whether there are restrictions on night work; whether there are restrictions on weekly holiday work; whether the workweek can consist of 5.5 days or is more than 6 days; whether the workweek can extend to 50 hours or more (including overtime) for 2 months a year to respond to a seasonal increase in production; and whether the average paid annual leave for a worker with 1 year of tenure, a worker with 5 years and a worker with 10 years is more than 26 working days or fewer than 15 working days.

Rigidity of hours index	Data
Standard workday in manufacturing (hours)	8 hours
50-hour workweek allowed for 2 months a year in case of a seasonal increase in production?	No
Maximum working days per week	6.0
Premium for night work (% of hourly pay) in case of continuous operations	38%
Premium for work on weekly rest day (% of hourly pay) in case of continuous operations	0%
Major restrictions on night work in case of continuous operations?	No
Major restrictions on weekly holiday in case of continuous operations?	No
Paid annual leave for a worker with 1 year of tenure (in working days)	22.0
Paid annual leave for a worker with 5 years of tenure (in working days)	22.0
Paid annual leave for a worker with 10 years of tenure (in working days)	22.0
Paid annual leave (average for workers with 1, 5 and 10 years of tenure, in working days)	22.0

### Difficulty of redundancy index

The difficulty of redundancy index has 8 components: whether redundancy is disallowed as a basis for terminating workers; whether the employer needs to notify a third party (such as a government agency) to terminate 1 redundant worker; whether the employer needs to notify a third party to terminate a group of 9 redundant workers; whether the employer needs approval from a third party to terminate 1 redundant worker; whether the employer needs approval from a third party to terminate a group of 9 redundant workers; whether the law requires the employer to reassign or retrain a worker before making the worker redundant; whether priority rules apply for redundancies; and whether priority rules apply for reemployment.

Difficulty of redundancy index	Data
Dismissal due to redundancy allowed by law?	Yes
Third-party notification if 1 worker is dismissed?	Yes
Third-party approval if 1 worker is dismissed?	No
Third-party notification if 9 workers are dismissed?	Yes
Third-party approval if 9 workers are dismissed?	No
Retraining or reassignment obligation before redundancy?	Yes
Priority rules for redundancies?	Yes
Priority rules for reemployment?	Yes

### **Redundancy cost**

The redundancy cost indicator measures the cost of advance notice requirements, severance payments and penalties due when terminating a redundant worker, expressed in weeks of salary. The average value of notice requirements and severance payments applicable to a worker with 1 year of tenure, a worker with 5 years and a worker with 10 years is used to assign the score.

Redundancy cost indicator	Data
Notice period for redundancy dismissal (for a worker with 1 year of tenure, in salary weeks)	4.3
Notice period for redundancy dismissal (for a worker with 5 years of tenure, in salary weeks)	4.3
Notice period for redundancy dismissal (for a worker with 10 years of tenure, in salary weeks)	4.3
Notice period for redundancy dismissal (average for workers with 1, 5 and 10 years of tenure, in salary weeks)	4.3
Severance pay for redundancy dismissal (for a worker with 1 year of tenure, in salary weeks)	5.2
Severance pay for redundancy dismissal (for a worker with 5 years of tenure, in salary weeks)	8.7
Severance pay for redundancy dismissal (for a worker with 10 years of tenure, in salary weeks)	3.5
Severance pay for redundancy dismissal (average for workers with 1, 5 and 10 years of tenure, in salary weeks)	5.8

## DATA NOTES

The indicators presented and analyzed in Doing Business measure business regulation and the protection of property rights-and their effect on businesses, especially small and medium-size domestic firms. First, the indicators document the complexity of regulation, such as the number of procedures to start a business or to register and transfer commercial property. Second, they gauge the time and cost to achieve a regulatory goal or comply with regulation, such as the time and cost to enforce a contract, go through bankruptcy or trade across borders. Third, they measure the extent of legal protections of property, for example, the protections of investors against looting by company directors or the range of assets that can be used as collateral according to secured transactions laws. Fourth, a set of indicators documents the tax burden on businesses. Finally, a set of data covers different aspects of employment regulation. The 11 sets of indicators measured in Doing Business were added over time, and the sample of economies expanded.

The data for all sets of indicators in *Doing Business* 2014 are for June 2013.<sup>2</sup>

### Methodology

The Doing Business data are collected in a standardized way. To start, the Doing Business team, with academic advisers, designs a questionnaire. The questionnaire uses a simple business case to ensure comparability across economies and over time-with assumptions about the legal form of the business, its size, its location and the nature of its operations. Questionnaires are administered to more than 10,200 local experts, including lawyers, business consultants, accountants, freight forwarders, government officials and other professionals routinely administering or advising on legal and regulatory requirements (table 21.2). These experts have several rounds of interaction with the Doing Business team, involving conference calls, written correspondence and visits by the team. For Doing Business 2014 team members visited 33 economies to verify data and recruit respondents. The data from questionnaires are subjected to numerous

rounds of verification, leading to revisions or expansions of the information collected.

#### **ECONOMY CHARACTERISTICS**

#### Gross national income per capita

Doing Business 2014 reports 2012 income per capita as published in the World Bank's World Development Indicators 2013. Income is calculated using the Atlas method (current U.S. dollars). For cost indicators expressed as a percentage of income per capita, 2012 gross national income (GNI) in U.S. dollars is used as the denominator. GNI data were not available from the World Bank for Afghanistan, The Bahamas, Bahrain, Barbados, Brunei Darussalam, Djibouti, the Islamic Republic of Iran, Kuwait, Libya, Myanmar, New Zealand, Oman, San Marino, the Syrian Arab Republic, West Bank and Gaza, and the Republic of Yemen. In these cases GDP or GNP per capita data and growth rates from other sources, such as the International Monetary Fund's World Economic Outlook database and the Economist Intelligence Unit, were used.

#### **Region and income group**

Doing Business uses the World Bank regional and income group classifications, available at http://data.worldbank.org/about/country-

classifications. The World Bank does not assign regional classifications to high-income economies. For the purpose of the *Doing Business* report, highincome OECD economies are assigned the "regional" classification *OECD high income*. Figures and tables presenting regional averages include economies from all income groups (low, lower middle, upper middle and high income).

#### **Population**

*Doing Business 2014* reports midyear 2012 population statistics as published in *World Development Indicators 2013.* 

The *Doing Business* methodology offers several advantages. It is transparent, using factual information about what laws and regulations say and allowing multiple interactions with local respondents to clarify

<sup>&</sup>lt;sup>2</sup> The data for paying taxes refer to January – December 2012.

potential misinterpretations of questions. Having representative samples of respondents is not an issue; Doing Business is not a statistical survey, and the texts of the relevant laws and regulations are collected and answers checked for accuracy. The methodology is inexpensive and easily replicable, so data can be collected in a large sample of economies. Because standard assumptions are used in the data collection, comparisons and benchmarks are valid across economies. Finally, the data not only highlight the extent of specific regulatory obstacles to business but also identify their source and point to what might be reformed. Information on the methodology for each Doing Business topic can be found on the Doing **Business** website at http://www.doingbusiness.org/methodology.

### Limits to what is measured

The Doing Business methodology has 5 limitations that should be considered when interpreting the data. First, the collected data refer to businesses in the economy's largest business city (which in some economies differs from the capital) and may not be representative of regulation in other parts of the economy. To address this limitation, subnational Doing Business indicators were created (box 21.1). Second, the data often focus on a specific business form-generally a limited liability company (or its legal equivalent) of a specified size—and may not be representative of the regulation on other businesses, for example, sole proprietorships. Third, transactions described in a standardized case scenario refer to a specific set of issues and may not represent the full set of issues a business encounters. Fourth, the measures of time involve an element of judgment by the expert respondents. When sources indicate different estimates, the time indicators reported in Doing Business represent the median values of several responses given under the assumptions of the standardized case.

Finally, the methodology assumes that a business has full information on what is required and does not waste time when completing procedures. In practice, completing a procedure may take longer if the business lacks information or is unable to follow up promptly. Alternatively, the business may choose to disregard some burdensome procedures. For both reasons the time delays reported in *Doing Business* 2014 would differ from the recollection of entrepreneurs reported in the World Bank Enterprise Surveys or other perception surveys.

This year *Doing Business* completed subnational studies in Colombia, Italy and the city of Hargeisa (Somaliland) and is currently updating indicators in Egypt, Mexico and Nigeria. *Doing Business* also published regional studies for the g7+ and the East African Community. The g7+ group is a country-owned and country-led global mechanism established in April 2010 to monitor, report and draw attention to the unique challenges faced by fragile states. The member countries included in the report are Afghanistan, Burundi, the Central African Republic, Chad, the Comoros, the Democratic Republic of Congo, Côte d'Ivoire, Guinea, Guinea-Bissau, Haiti, Liberia, Papua New Guinea, Sierra Leone, the Solomon Islands, South Sudan, Timor-Leste and Togo.

The subnational studies point to differences in business regulation and its implementation—as well as in the pace of regulatory reform—across cities in the same economy. For several economies subnational studies are now periodically updated to measure change over time or to expand geographic coverage to additional cities. This year that is the case for all the subnational studies published.

### Changes in what is measured

The methodology for 2 indicator sets—trading across borders and paying taxes—was updated this year. For trading across borders, documents that are required purely for purposes of preferential treatment are no longer included in the list of documents (for example, a certificate of origin if the use is only to qualify for a preferential tariff rate under trade agreements). For paying taxes, the value of fuel taxes is no longer included in the total tax rate because of the difficulty of computing these taxes in a consistent way across all economies covered. The fuel tax amounts are in most cases very small, and measuring these amounts is often complicated because they depend on fuel consumption. Fuel taxes continue to be counted in the number of payments.

In a change involving several indicator sets, the rule establishing that each procedure must take at least 1 day was removed for procedures that can be fully completed online in just a few hours. This change affects the time indicator for starting a business, dealing with construction permits and registering property.<sup>3</sup> For procedures that can be fully completed online, the duration is now set at half a day rather than a full day.

The threshold for the total tax rate introduced in 2011 for the purpose of calculating the ranking on the ease of paying taxes was updated. All economies with a total tax rate below the threshold (which is calculated and adjusted on a yearly basis) receive the same ranking on the total tax rate indicator. The threshold is not based on any economic theory of an "optimal tax rate" that minimizes distortions or maximizes efficiency in the tax system of an economy overall. Instead, it is mainly empirical in nature, set at the lower end of the distribution of tax rates levied on medium-size enterprises in the manufacturing sector as observed through the paying taxes indicators. This reduces the bias in the indicators toward economies that do not need to levy significant taxes on companies like the Doing Business standardized case study company because they raise public revenue in other ways-for example, through taxes on foreign companies, through taxes on sectors other than manufacturing or from natural resources (all of which are outside the scope of the methodology). This year the threshold is 25,5%.

### Data challenges and revisions

Most laws and regulations underlying the *Doing Business* data are available on the *Doing Business* website at http://www.doingbusiness.org. All the sample questionnaires and the details underlying the indicators are also published on the website. Questions on the methodology and challenges to data can be submitted through the website's "Ask a Question" function at http://www.doingbusiness.org.

# Ease of doing business and distance to frontier

*Doing Business 2014* presents results for 2 aggregate measures: the aggregate ranking on the ease of doing business and the distance to frontier measure. The ease of doing business ranking compares economies

with one another, while the distance to frontier measure benchmarks economies to the frontier in regulatory practice, measuring the absolute distance to the best performance on each indicator. Both measures can be used for comparisons over time. When compared across years, the distance to frontier measure shows how much the regulatory environment for local entrepreneurs in each economy has changed over time in absolute terms, while the ease of doing business ranking can show only relative change.

#### **Ease of doing business**

The ease of doing business index ranks economies from 1 to 189. For each economy the ranking is calculated as the simple average of the percentile rankings on each of the 10 topics included in the index in Doing Business 2014: starting a business, dealing with construction permits, getting electricity, property, getting credit, protecting registering investors, paying taxes, trading across borders, enforcing contracts, and resolving insolvency. The employing workers indicators are not included in this year's aggregate ease of doing business ranking.

#### Construction of the ease of doing business index

Here is one example of how the ease of doing business index is constructed. In Denmark it takes 4 procedures, 5.5 days and 0.2% of annual income per capita in fees to open a business. The minimum capital requirement is 24% of annual income per capita. On these 4 indicators Denmark ranks in the 12th, 11th, 1st and 79th percentiles. So on average Denmark ranks in the 25th percentile on the ease of starting a business. It ranks in the 21st percentile on getting credit, 19th percentile on paying taxes, 27th percentile on enforcing contracts, 5th percentile on resolving insolvency and so on. Higher rankings indicate simpler regulation and stronger protection of property rights. The simple average of Denmark's percentile rankings on all topics is 17th. When all economies are ordered by their average percentile rankings, Denmark stands at 5 in the aggregate ranking on the ease of doing business.

More complex aggregation methods—such as principal components and unobserved components yield a ranking nearly identical to the simple average

<sup>&</sup>lt;sup>3</sup> For getting electricity the rule that each procedure must take a minimum of 1 day still applies because in practice there are no cases in which procedures can be fully completed online in less than a day. For example, even though in some cases it is possible to apply for an electricity connection online, additional requirements mean that the process cannot be completed in less than 1 day.

used by *Doing Business.*<sup>4</sup> Thus, *Doing Business* uses the simplest method: weighting all topics equally and, within each topic, giving equal weight to each of the topic components.

If an economy has no laws or regulations covering a specific area—for example, insolvency—it receives a "no practice" mark. Similarly, an economy receives a "no practice" or "not possible" mark if regulation exists but is never used in practice or if a competing regulation prohibits such practice. Either way, a "no practice" mark puts the economy at the bottom of the ranking on the relevant indicator.

The ease of doing business index is limited in scope. It does not account for an economy's proximity to large markets, the quality of its infrastructure services (other than services related to trading across borders and getting electricity), the strength of its financial system, the security of property from theft and looting, macroeconomic conditions or the strength of underlying institutions.

#### Variability of economies' rankings across topics

Each indicator set measures a different aspect of the business regulatory environment. The rankings of an economy can vary, sometimes significantly, across indicator sets. The average correlation coefficient between the 10 indicator sets included in the aggregate ranking is 0.38, and the coefficients between any 2 sets of indicators range from 0.18 (between getting electricity and getting credit) to 0.58 (between trading across borders and resolving insolvency and between trading across borders and getting electricity). These correlations suggest that economies rarely score universally well or universally badly on the indicators.

Consider the example of Canada. It stands at 19 in the aggregate ranking on the ease of doing business. Its ranking is 2 on starting a business, 4 on protecting investors, and 8 on paying taxes. But its ranking is only

58 on enforcing contracts, 116 on dealing with construction permits and 145 on getting electricity.

Variation in performance across the indicator sets is not at all unusual. It reflects differences in the degree of priority that government authorities give to particular areas of business regulation reform and the ability of different government agencies to deliver tangible results in their area of responsibility.

#### **Distance to frontier measure**

A drawback of the ease of doing business ranking is that it can measure the regulatory performance of economies only relative to the performance of others. It does not provide information on how the absolute quality of the regulatory environment is improving over time. Nor does it provide information on how large the gaps are between economies at a single point in time.

The distance to frontier measure is designed to address both shortcomings, complementing the ease of doing business ranking. This measure illustrates the distance of an economy to the "frontier," and the change in the measure over time shows the extent to which the economy has closed this gap. The frontier is a score derived from the most efficient practice or highest score achieved on each of the component indicators in 10 Doing Business indicator sets (excluding the employing workers indicators) by any economy. In starting a business, for example, Canada and New Zealand have achieved the highest performance on the number of procedures required (1) and on the time (0.5 days), Denmark and Slovenia on the cost (0% of income per capita) and Chile, Zambia and 99 other economies on the paid-in minimum capital requirement (0% of income per capita) (table 22.2).

Calculating the distance to frontier for each economy involves 2 main steps. First, individual indicator scores are normalized to a common unit: except for the total tax rate, each of the 31 component indicators y is rescaled to (max - y)/(max - min), with the minimum value (min) representing the frontier—the highest performance on that indicator across all economies since 2003 or the first year the indicator was collected.<sup>5</sup> For the total tax rate, consistent with the calculation of

<sup>&</sup>lt;sup>4</sup> See Simeon Djankov, Darshini Manraj, Caralee McLiesh and Rita Ramalho, "*Doing Business* Indicators: Why Aggregate, and How to Do It" (World Bank, Washington, DC, 2005). Principal components and unobserved components methods yield a ranking nearly identical to that from the simple average method because both these methods assign roughly equal weights to the topics, since the pairwise correlations among indicators do not differ much. An alternative to the simple average method is to give different weights to the topics, depending on which are considered of more or less importance in the context of a specific economy.

<sup>&</sup>lt;sup>5</sup> Even though scores for the distance to frontier are calculated from 2005, data from as early as 2003 are used to define the frontier

the rankings, the frontier is defined as the total tax rate at the 15th percentile of the overall distribution of total tax rates for all years. Second, for each economy the scores obtained for individual indicators are aggregated through simple averaging into one distance to frontier score, first for each topic and then across all topics. An economy's distance to frontier is indicated on a scale from 0 to 100, where 0 represents the lowest performance and 100 the frontier.

The maximum (max) and minimum (min) observed values are computed for all economies included in the Doing Business sample since 2003 and for all years (from 2003 to 2013). To mitigate the effects of extreme outliers in the distributions of the rescaled data (very few economies need 694 days to complete the procedures to start a business, but many need 9 days), the maximum (max) is defined as the 95<sup>th</sup> percentile of the pooled data for all economies and all years for each indicator. The exceptions are the getting credit, investors and resolving insolvency protecting indicators, whose construction precludes outliers. In addition, the cost to export and cost to import for each year are divided by the GDP deflator, so as to take the general price level into account when benchmarking these absolute-cost indicators across economies with different inflation trends. The base year for the deflator is 2013 for all economies.

The difference between an economy's distance to frontier score in any previous year and its score in 2013 illustrates the extent to which the economy has closed the gap to the frontier over time. And in any given year the score measures how far an economy is from the highest performance at that time.

Take Colombia, which has a score of 70.5 on the distance to frontier measure for 2014. This score indicates that the economy is 29.5 percentage points away from the frontier constructed from the best performances across all economies and all years. Colombia was further from the frontier in 2009, with a score of 66.2. The difference between the scores shows an improvement over time.

The distance to frontier measure can also be used for comparisons across economies in the same year, complementing the ease of doing business ranking. For example, Colombia stands at 63 this year in the ease of doing business ranking, while Peru, which is 29.3 percentage points from the frontier, stands at 42.

## Economies that improved the most across 3 or more Doing Business topics in 2012/13

Doing Business 2014 uses a simple method to calculate which economies improved the most in the ease of doing business. First, it selects the economies that in 2012/13 implemented regulatory reforms making it easier to do business in 3 or more of the 10 topics included in this year's ease of doing business ranking.<sup>6</sup> Twenty-nine economies meet this criterion: Azerbaijan, Belarus, Burundi, Côte d'Ivoire, Croatia, Djibouti, Gabon, Guatemala, Guinea, Italy, Kosovo, Latvia, the former Yugoslav Republic of Macedonia, Malaysia, Mauritius, Mexico, Moldova, Mongolia, Morocco, Panama, the Philippines, the Republic of Congo, Romania, the Russian Federation, Rwanda, Sri Lanka, Ukraine, Uzbekistan and the United Arab Emirates. Second, Doing Business sorts these economies on the increase in their distance to frontier measure from the previous year using comparable data.

Selecting the economies that implemented regulatory reforms in at least 3 topics and improved the most in the distance to frontier measure is intended to highlight economies with ongoing, broadbased reform programs. The criterion for identifying the top improvers was changed from last year. The improvement in ease of doing business ranking is no longer used. The improvement in the distance to frontier measure is used instead because under this measure economies are sorted according to their absolute improvement instead of relative improvement.

<sup>&</sup>lt;sup>6</sup> *Doing Business* reforms making it more difficult to do business are subtracted from the total number of those making it easier to do business.

## RESOURCES ON THE DOING BUSINESS WEBSITE

### **Current features**

News on the *Doing Business* project *http://www.doingbusiness.org* 

#### Rankings

How economies rank—from 1 to 189 http://www.doingbusiness.org/rankings/

#### Data

All the data for 189 economies—topic rankings, indicator values, lists of regulatory procedures and details underlying indicators *http://www.doingbusiness.org/data/* 

### Reports

Access to *Doing Business* reports as well as subnational and regional reports, reform case studies and customized economy and regional profiles *http://www.doingbusiness.org/reports/* 

#### Methodology

The methodologies and research papers underlying *Doing Business http://www.doingbusiness.org/methodology/* 

### Research

Abstracts of papers on *Doing Business* topics and related policy issues http://www.doingbusiness.org/research/

### **Doing Business reforms**

Short summaries of DB2014 business regulation reforms, lists of reforms since DB2008 and a ranking simulation tool *http://www.doingbusiness.org/reforms/* 

### **Historical data**

Customized data sets since DB2004 http://www.doingbusiness.org/custom-query/

### Law library

Online collection of business laws and regulations relating to business and gender issues http://www.doingbusiness.org/law-library/ http://wbl.worldbank.org/

### Contributors

More than 10,200 specialists in 189 economies who participate in *Doing Business http://www.doingbusiness.org/contributors/doingbusiness/* 

#### Entrepreneurship data

Data on business density for 139 economies http://www.doingbusiness.org/data/exploretopics/e ntrepreneurship

### **Doing Business iPhone App**

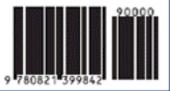
Doing Business at a Glance App presents the full report, rankings and highlights http://www.doingbusiness.org/specialfeatures/ iphone



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